

Virginia Soil and Water Conservation Board
Impounding Structure (Dam Safety) Regulations Technical Advisory Committee
Tuesday, June 13, 2006
Virginia Department of Forestry
Charlottesville, Virginia

Technical Advisory Committee Members Present

Sara Bell, Dominion Generation
Connie Bennett, Department of Environmental Services, York County
Steve Billcheck, Virginia Department of Emergency Management
Jeff W. Booth, Western Virginia Water Authority
William G. Browning, Department of Conservation and Recreation
Scott Cahill, Watershed Services
David B. Campbell, Schnabel Engineering
Paul D. Castle, Lakefront Royal Property Owners Association
Douglas L. Davis, Waynesboro Police Department
Donald R. Demetrius, Watershed Projects Evaluation Branch, Fairfax County
Joseph S. Haugh
Connie Houston
Richard Jacobs, Culpeper Soil and Water Conservation District
Daniel J. Mahoney, Federal Energy Regulatory Commission
Joseph H. Maroon, Department of Conservation and Recreation
Duncan C. McGregor
Timothy A. Mitchell, City of Lynchburg
Mishelle R. Noble-Blair, City of Manassas
David E. Ogle, Virginia Department of Transportation
John W. Peterson, KEMPS Consulting, Inc.
David S. Rosenthal, City of Norfolk
Ray Scher

Technical Advisory Committee Members Not Present

Jay Day, Mountain Castles Soil and Water Conservation Districts
J. Michael Flagg, Hanover County
John W. Jones, Virginia Sheriffs Association
David Krisnitski, Virginia Game and Inland Fisheries
Mathew J. Lyons, Natural Resources Conservation Service
Peter Rainey, Lake of the Woods Homeowners Association

Facilitator

Barbara Hulburt, Director of Facilitation & Training, The McCammon Group

Department of Conservation and Recreation Staff Present

David C. Dowling, Director of Policy, Planning and Budget
Christine Watlington, Policy, Planning and Budget Analyst
Jim Robinson, Dam Safety Program Manager
Tom Roberts, Dam Safety Engineer
Michael R. Fletcher, Director of Development
Ken Turner, District Dam Engineer
David Conniff, Dam Safety Engineer
Rob VanLier, Dam Safety Engineer

Observers Present

Jan Allen, Virginia Commonwealth University
John S. Bailey, Lake of the Woods Association
Lisa Cahill, Watershed Services
Mike Claud, Timmons Group
Robert E. Cooper, Williamsburg Environmental Group
Davis Grant, Lake Barcroft Watershed District
Robin Knepper, Fredericksburg Freelance-Star
Warren Lee, Lake of the Woods Homeowners Association

Opening and Introductions

Ms. Hulburt welcomed attendees and asked members and guests to introduce themselves. She reviewed the agenda for the day.

Ms. Hulburt said at the next meeting in July at least two TAC members will give presentations. She again offered the opportunity for members to speak with DCR about time on the agenda for the next meeting. She said if members had information to share on a particular topic that they should contact DCR.

Ms. Hulburt noted that there had been several exchanges of emails concerning the issue of subgroup meetings or individual discussions between TAC meetings. She said that discussion is encouraged. She requested that, if additional meetings are scheduled with TAC members that DCR be notified in order to allow staff to answer questions regarding meeting details.

Review of May 1st minutes

There were no changes or additions to the minutes.

Discussion of Emergency Action Plan recommendations

Mr. Dowling led a discussion of the Emergency Action Plan recommendations. He referenced a copy of the discussion draft. A copy of this draft is attached as Attachment #1. He said the language provided was draft language for discussion purposes only.

The language was developed based on comments from the previous meeting, a review of the April 2004 FEMA document on EAPs, and discussion of the EAP subcommittee during a conference call and subsequent e-mails.

Mr. Dowling noted that the document provided was a complete set of the Dam Safety Regulations with new language underlined and deleted language struck through.

Mr. Dowling discussed several existing sections that reference EAPs and that required edits. Those references may be found on lines 368, 535, 599, and 614. Mr. Dowling then reviewed a new section on EAPs numbered 4VAC50-20-175 and explained the various components.

Ms. Hulburt asked if there were general comments regarding this draft. The following questions/statements were raised:

The EAP is one of the most important topics being discussed. Basically the draft looks good.

The local jurisdictions should feel part of the regulations. In the past there have been situations where the jurisdiction would not sign the EAP. That becomes a problem for the dam owner. It is important that jurisdictions understand they are responsible whether or not they sign the EAP. It is very important that they be involved.

The EAP is primarily a tool for local emergency management. The locality should have the information they need to be involved. (Referenced lines 798 through 804.)

The terms “drill”, “exercise” and “table top” have been used and could be better clarified. Drills are primarily an opportunity for dam owners to coordinated with local emergency management.

Inundation maps are very important. Sunny day failure maps can be critical. The regulations need to clarify who is responsible for preparing the map(s). This is extremely important from the cost standpoint.

The need for an EAP for Class III and Class IV dams was questioned. A member did not think it necessary.

The importance of making local jurisdictions aware of the dams was noted as a factor that is as important as the EAPs themselves. There should be downstream notification to local jurisdictions so that they can deal appropriately with zoning.

It was noted that what happens development-wise downstream of the dam after a classification, for example in 10-20 years, is more important than an EAP.

Class I and II dams are defined by the possible loss of life. Class III and IV do not, by definition, fall into those requirements. It was suggested that perhaps this should guide what requires an EAP.

It was suggested that there needs to be reporting with Class III and Class IV dams. This could be done with a simple contacts flow chart.

Ms. Hulburt clarified that members were saying that in the case of a small farm dam owner with three farms located downstream, that if there is economic damage at some level then there should be a form of notification.

A member suggested a simplification of the impounding structure classification system. For example dams would be classified as low, significant or high hazard. The classification would be determined by the impacts of a dam failure.

It was noted that an inundation zone with a sunny day breach and an inundation flood could be very different. A sunny day inundation zone is the area downstream that floods if the dam fails under normal conditions.

A member noted that a Class IV dam affects only the owner of the dam.

Another member said it was a bad precedent for a dam owner to say his dam does not require emergency action.

However, another member said uniform application could be dangerous.

It was noted that relative to the development of maps, that we should consider the cost to the dam owner.

A member endorsed the idea of a table outlining the minimum EAP requirements.

It was initially suggested that all dams be required to have an EAP. Dam owners could be required to annually report that that status of the dam has not changed.

A member said that dam safety staff should be included in the discussion of an EAP with the dam owner. The owner should understand requirements up front. Mr. Maroon noted concerns with regard to adding additional responsibilities to staff, noting that the division was already understaffed.

A member stated that what is downstream makes a difference to local emergency managers. A member said it was important to make the downstream inundation zone a matter of public record. After downstream development has occurred is too late.

It was suggested that some localities may not be interested. Another member said that it is important for emergency managers and localities to understand the significance of this issue. The Chairman of the Board of Supervisors is supposed to be the emergency manager in localities.

There may be ties to Homeland Security. Without legislative action the state cannot place requirements on localities.

A member asked if line 745, the requirement for a notification chart, should apply to all four classes. It was noted that with a Class IV, there is no loss of life and no damage to others. A member questioned the need for a Class IV classification. It was noted that if conditions change, the classification of the dam would change. For a Class IV, the damage would be all on the dam owner's property. Law enforcement would not be involved.

A member said that it would be important to have a complete catalogue of every dam. Without that catalogue, dams would not be considered in future development and zoning plans.

A member said that the discussions between the EAP and classifications should not be blurred. Saying that a Class IV should or should not have an EAP requirement is different from simply noting the existence and location of a dam.

It was suggested that there should an inundation map for everything, but an EAP is not necessary for Class IV. Mr. Dowling said that what is in the draft is the requirement for Class IVs for a topographical map and a listing of who should be notified in the event of dam failure. It was again noted that if the definition of Class IV means that no one other than the owner is affected, that may a map and notification may not be necessary.

Ms. Hulburt noted that the focus of this discussion was the EAP. What is required? She posed that if a dam is a true Class IV, should that dam be required to have an EAP?

A member said that he did not believe that an EAP would be required for Class III or Class IV. There should be an inundation map for every regulated dam so that the boundary is defined if the development changes.

It was noted that there is nothing in the EAP that will minimize the loss of property. The EAP is designed as a warning of possible dam failure.

Another member noted that an EAP forces the dam owner to take action at the dam to prevent further problems, not just evacuation.

A member noted that it was a misnomer to use the term minimal property damage. The only distinction between a Class II and Class III was the probable loss of life. If there is

no probable loss of life the dam should be classified as a Class III with regard to property damage.

A member said that a Class III could address roads below the dam. On a rural country road that could still indicate a possible loss of life.

Ms. Hulbert suggested for discussion purposes that there were seven requirements of an EAP in the draft. They were:

1. Notification
2. Certification
3. Inundation map/zone flood
4. Emergency Detection/monitoring surveillance
5. Responsibility
6. Preparedness
7. Appendices

She posed that a Class I and a Class II should have all seven requirements. There seemed to be general agreement with this statement.

A member asked if Federal guidelines for EAPs refer to only high or moderate hazard or whether they were required for low hazard. It was noted that FERC requires that all dams have an EAP, including low hazard, but does provide an exemption process.

Mr. Browning said that staff have a lot to discuss in terms of classification. He suggested it might be beneficial to move ahead with these other discussions. Ms. Hulbert said that Mr. Robinson would give a presentation regarding Table I and classifications. She suggested that perhaps the committee should first deal with classifications and then return to the EAP discussion of Class III and IV dams.

After further discussion the consensus was to remove the EAP requirement for Class IV dams if an inundation map was included. This should be a separate requirement from the EAP. It was also agreed to revisit the EAP section at a later date to consider the EAP requirements for Class III dams.

A member asked if the TAC would deal with the agriculture exemption. Mr. Maroon said the agriculture exemption was dealt with during the General Assembly session. The exemption is restricted to dams that meet a certain size and are currently being utilized for agriculture. Additional changes with regard to the agricultural exemption would require legislative action.

Mr. Browning said that effective July 1, 2006 if a dam has been classified as agricultural but is no longer being used for that purpose, it will no longer qualify for the exemption.


At this time the committee recessed for lunch.

Pertinent definitions and classification of VA Dams (Table 1 in DCR Regulations)

Power point presentation by Jim Robinson.

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DCR Dam Safety Technical Advisory
Table 1 Briefing
by
Jim Robinson
June 13, 2006



Department of Conservation & Recreation
www.dcr.virginia.gov

- State Parks • Soil and Water Conservation • Natural Heritage
- Outdoor Recreation Planning • Land Conservation
- Dam Safety and Floodplain Management
- Chesapeake Bay Local Assistance

www.dcr.virginia.gov

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History of Dam Safety

From the Department of the Army, Office of the Chief of Engineers,
Washington, D.C.

Engineering Regulation ER 1110-2-104, dated 11 May 1973

Title: Engineering and Design- National Dam Safety Program

"The inventory of all Federal and non-Federal dams for each State
should be completed and furnished by April 1974."

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USACE Dam Safety History
(From Chief of NAD USACE – January 3, 1979)

“The rare possibility of extreme storms occurring above dam sites has long been an argument against their use in spillway design. However, most experts in hydrologic engineering recognize the large uncertainties connected with estimating the percent chance of exceeding any rare floods. Therefore, the probability of floods has generally not been a guiding influence in the selection of spillway design floods where dam failure could cause loss of life. The probable maximum flood concept for spillway design has been used by Federal agencies for many years. It should be noted that other countries have followed the U.S. lead and adopted the probable maximum flood as their standard. England is a relatively recent example.”

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USACE Dam Safety History
(From Chief of NAD USACE – January 3, 1979)

“The Hydrometeorological Branch of the National Weather Service has been reviewing some 500 experienced large storms in the U.S. The purpose of the review is to ascertain the relative magnitude of experienced large storms to probable maximum precipitation (PMP) and their distribution throughout the country. Thus far, their review reveals that at least 25 percent of the major storms have exceeded 50 percent of the PMP for one or more combinations of area and duration. In fact some storms have very closely approximated the PMP values.”
Smetport, PA storm of July 4-5, 1939 was 97 percent of the PMP for 10 square miles and 6 hour duration. Hurricane Agnes June 19-23 resulted in 78 percent of the PMP for 72 hours over 20,000 square miles.

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USACE Dam Safety History
(Engineering Regulation ER 1110-2-106 26 Sept 1979)

2.1.1. Size. The classification for size based on the height of the dam and storage capacity should be in accordance with Table 1. The height of the dam is established with respect to the maximum storage potential measured from the natural bed of the stream or watercourse at the downstream toe of the barrier, or if it is not across a stream or watercourse, the height from the lowest elevation of the outside limit of the barrier, to the maximum water storage elevation. For the purpose of determining project size, the maximum storage elevation may be considered equal to the top of dam elevation. Size classification may be determined by either storage or height, whichever gives the larger size category.

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USACE Dam Safety History
 (Engineering Regulation ER 1110-2-106 26 Sept 1979)

TABLE 1

SIZE CLASSIFICATION

Category	Impoundment	
	Storage (Ac-Ft)	Height (Ft)
Small	< 1000 and ≥ 50	< 40 and ≥ 25
Intermediate	≥ 1000 and < 50,000	≥ 40 and < 100
Large	≥ 50,000	≥ 100

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USACE Dam Safety History
 (Engineering Regulation ER 1110-2-106 26 Sept 1979)

TABLE 2

HAZARD POTENTIAL CLASSIFICATION

Category	Loss of Life (Extent of Development)	Economic Loss (Extent of Development)
Low	None expected (No permanent Structures for human habitation)	Minimal (Undeveloped to occasional structures or agriculture)
Significant	Few (No urban developments and no more than a small number of inhabitable structures)	Appreciable (Notable agriculture, industry or structures)
High	More than few	Excessive (Extensive community, industry or agriculture)

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USACE Dam Safety History
 (Engineering Regulation ER 1110-2-106 26 Sept 1979)

TABLE 3

HYDROLOGIC EVALUATION GUIDELINES
RECOMMENDED SPILLWAY DESIGN FLOODS

Hazard	Size	*Spillway Design Flood (SDF)
Low	Small	50-Yr to 100-Yr
	Intermediate	100-Yr to 1/2 PMF
	Large	1/2 PMF to PMF
Significant	Small	100-Yr to 1/2 PMF
	Intermediate	1/2 PMF to PMF
	Large	PMF
High	Small	1/2 PMF to PMF
	Intermediate	PMF
	Large	PMF

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USACE Dam Safety History
 (Engineering Regulation ER 1110-2-106 26 Sept 1979)

***The recommended design floods in this column represent the magnitude of the spillway design flood (SDF), which is intended to represent the largest flood that need be considered in the evaluation of a given project, regardless of whether a spillway is provided; i.e., a given project should be capable of safely passing the appropriate SDF. Where a range of SDF is indicated, the magnitude that most closely relates to the involved risk should be selected.**

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TABLE 1 - Impounding Structure Regulations

Class of Dam	Hazard Potential if Impounding Structure Fails	SIZE CLASSIFICATION		Spillway Design Flood (SDF) ⁷
		Maximum Capacity (Ac-Ft) ⁶	Height (Ft) ⁶	
I	Probable Loss of Life; Excessive Economic Loss	Large	≥ 50,000	PMP ⁵ PMP %PMP to PMP
		Medium	≥ 1,000 & < 50,000	
		Small	≥ 50 & < 1,000	
II	Possible Loss of Life; Appreciable Economic Loss	Large	≥ 50,000	PMP %PMP to PMP 100-YR to %PMP
		Medium	≥ 1,000 & < 50,000	
		Small	≥ 50 & < 1,000	
III	No Loss of Life; Expected; Minimal Economic Loss	Large	≥ 50,000	%PMP to PMP 100 - YR to %PMP 50 - YR ⁸ to 100 - YR ⁸
		Medium	≥ 1,000 & < 50,000	
		Small	≥ 50 & < 1,000	
IV	No Loss of Life; Expected; No Economic Loss to Others	≥ 50 (nonagricultural)	≥ 25 (Bath)	50 - YR to 100 - YR
		≥ 100 (agricultural)		

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a. **The factor determining the largest size classification shall govern.**

b. **The spillway design flood (SDF) represents the largest flood that need be considered in the evaluation of the performance for a given project.** The impounding structure shall perform so as to safely pass the appropriate SDF. Where a range of SDF is indicated, the magnitude that most closely relates to the involved risk should be selected. The establishment in this chapter of rigid design flood criteria or standards is not intended. Safety must be evaluated in the light of peculiarities and local conditions for each impounding structure and in recognition of the many factors involved, some of which may not be precisely known. Such can only be done by competent, experienced engineering judgment, which the values in Table 1 are intended to supplement, not supplant.

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c. PMF: Probable maximum flood. **This means the flood that might be expected from the most severe combination of critical meteorologic and hydrologic conditions that are reasonably possible in the region.** The PMF is derived from the current probable maximum precipitation (PMP) available from the National Weather Service, NOAA. In some cases local topography or meteorological conditions will cause changes from the generalized PMP values; therefore, it is advisable to contact local, state or federal agencies to obtain the prevailing practice in specific cases.

d. 50-Yr: 50-year flood. **This means the flood magnitude expected to be equaled or exceeded on the average of once in 50 years.** It may also be expressed as an exceedence probability with a 2.0% chance of being equaled or exceeded in any given year.

e. 100-Yr: 100-year flood. **This means the flood magnitude expected to be equaled or exceeded on the average of once in 100 years.** It may also be expressed as an exceedence probability with a 1.0% chance of being equaled or exceeded in any given year.

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Example –Using Table 1

Consider a Class I Dam that is 32.5 feet high and has a maximum capacity of 810 acre-feet.

For Height of 32.5 feet is the mid point between 25 and 40 feet that represents a Small dam; therefore by height the SDF is the mid point between 50% PMF and 100% PMF or **75% PMF**

For maximum Capacity of 810 AF is 80 percent between 50 and 1000 AF that represents a Small dam; therefore by capacity the SDF is 80 percent between 50% PMF and 100% PMF or **90% PMF**

The required SDF would be 90% PMF

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Potential SDF Reduction

Section 4VAC50-20-130

A. 1. Operation and maintenance is determined by the director to be satisfactory and up to date;

2. Annual owner's inspection reports have been filed with and are considered satisfactory by the director;

3. The applicant proves in accordance with the current design procedures and references in Section 4VAC50-20-320 to the satisfaction of the board that the impounding structure as designed, constructed, operated and maintained does not pose an unreasonable hazard to life and property, and

4. The owner satisfies all special requirements imposed by the board.

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Potential SDF Reduction

B. When appropriate with existing impounding structures only, the spillway design flood requirement may be reduced by the board to the spillway discharge at which dam failure will not significantly increase the downstream hazard existing just prior to dam failure provided that the conditions of Section 4VAC50-20-130 A have been met.

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**Dams by Certificate Type
 Listed in Virginia's Dam Inventory**

Construction Permit	41
Agriculture	96
Federal licensed or owned	113
Conditional Certificates	121
Mining Dams	19
Class IV Dams	22
Regular Certificates	395
Out of Compliance	9
Pre-2002 Size Exempt	852
Dams breached or removed	6
Unknown	13

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Pre-2002 Size Exempt Dams

Need to be brought into Regulation (by class)

I	14
II	108
III	723
IV	7

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Distribution of Dams by Height		
Results based on March 2006 (1687 dams)		
less than 6 feet	3	
6 ft – 24.9 ft	926	
25 ft – 39.9 ft	465	1391 Small Dams
40 ft – 99.9 ft	259	Medium Dams
100 ft – 381 ft	26	Large Dams
Unknown	8	

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Distribution of Dams by Maximum Capacity		
Results based on March 2006 (1687 dams)		
Less than 15 acre feet	21	
>15 AF and <50 acre feet	126	
50 AF – 999 AF	1263	1389 Small Dams
1000 AF – 49999 AF	253	Medium Dams
Greater than 50000 AF	14	Large Dams
Unknown	10	

A member noted that the 121 conditional certificate dams were also out of compliance by definition.

Mr. Robinson noted that the 121 were moving to make corrections while the 9 listed as out of compliance currently had no activity.

Mr. Robinson said that many of the owners of the new dams being classified are oblivious to the fact that there is a dam safety program. These owners do not like the idea that they have been requested to hire an engineer at their expense. Not many welcome the appearance of Dam Safety staff.

Mr. Maroon noted that in terms of the magnitude of work that the agency has also to address the 852 size exempt dams noted on slide 16. In 2001, legislation changed to require the regulation of these originally size-exempt dams.

A February 2006 publication from a national dam safety organization said that there should be 8 technical full time employees per 200 dams. Mr. Maroon noted that the DCR program was severely understaffed.

Mr. Maroon said that the awareness of the magnitude of the dams is still evolving. He said that DCR is making progress and trying to help owners understand the program. He noted that some of the remaining dams not yet visited could be Class I and II dams. Mr. Maroon said that it is difficult to find engineers when competing with local government, VDOT and the consulting world.

A member noted that VDOT has been encouraged by the legislature to downsize and outsource more of their programs. He asked if DCR was being allowed to add additional staff.

Mr. Maroon said that the agency underwent substantial budget cuts in 2002. He noted that Governor Warner would not allow reductions in the dam safety division. DCR staff have already met with Governor Kaine and he has indicated that he understand the growing concern with regard to dam safety.

A member asked if the state was looking at stormwater retention ponds. Mr. Maroon said that DCR had another TAC dealing with stormwater management regulations.

Overview of Federal Technical Guidance for Dam Safety Programs

Mr. Mahoney gave an overview of Federal Technical Guidance for Dam Safety Programs.

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Good Morning, I'm Dan Mahoney and I'm the Deputy Director of FERC's Dam Safety Program.

I was asked to give you an understanding of FERC's Inflow Design Flood Guidelines which I will do very briefly.

If I am too brief, I will be able answer any specific questions you may have.

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FERC DAMS By Hazard Potential	
High	764
Significant	203
Low	1,568
Total	2,535

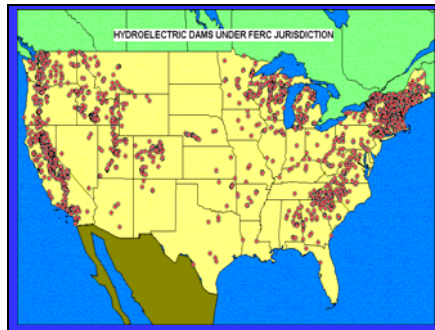
VATAC June 13, 2006 Meeting

We have just over 2,500 dams in our dam safety program.

Of that number we have almost 1,000, actually 967 high and significant hazard potential dams.

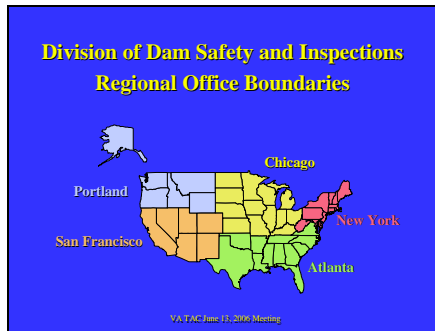
As you would guess, the primary focus of our program is on these 1000 dams.

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This shows the location and distribution of our dams across the United States

Slide 4



Just for reference, here is how the US is divided into our Regional Offices, in NY, Atlanta, Chicago, Portland, OR and San Francisco

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**FERC
 Inflow Design Flood (IDF) Guidelines**

- **Determined by Hazard Potential Classification**
- **Hazard Potential Classification Reviewed Annually**
- **IDF Reviewed Every Five Years**

VA TWC June 13, 2006 Meeting

Our Inflow Design Flood (IDF) Guidelines are based solely on the hazard potential classification of the dam

We don't break it down further by height or size of impoundment

The hazard rating of all our dams is reviewed annually to make sure there is no change in our hazard potential rating

Our IDFs are reviewed at least every 5 years as part of the independent consultant inspections or more frequently if we learn something changed during the 5-year interval.

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**Federal Guidelines
 FEMA 333
 For Hazard Potential Classification**

Hazard Potential Classification Summary Table

Hazard Potential Classification	Loss of Human Life	Economic, Environmental, Lifeline Losses
High	Probable, One or more Expected	Yes (but not necessary for this classification)
Significant	None Expected	Yes
Low	None Expected	Low and generally limited to owner

VA TWC June 13, 2006 Meeting

For reference, FERC complies with the Federal Guidelines for Hazard potential classification.

High requires any probable loss of life even just one person.

Significant is limited to just property damage

Low hazard dams can fail with no expected impacts

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**FERC
 For Hazard Potential Classification**

Hazard Potential Classification Summary Table

Hazard Potential Classification	Loss of Human Life	Economic, Environmental, Lifeline Losses
High	Probable, One or More Expected	Yes (but not necessary for this classification)
Significant	None Expected	Yes
Low	None Expected	Low and Generally Limited to Owner

VA/TAC June 13, 2006 Meeting

FERC's hazard rating classification guidelines comply with the Federal standard

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- FERC
 Inflow Design Flood (IDF) Guidelines**
- Chapter 2 of the Engineering Guidelines
 - Selecting and Accommodating Inflow Design Floods for Dams
 - IDF Determined by Hazard Potential Classification
- VA/TAC June 13, 2006 Meeting

Our IDF guidelines are explained in Chapter 2 of our engineering guidelines,

“Selecting and Accommodating Inflow Design Floods for dams”

Again, our IDFs are based strictly on hazard potential classification

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**FERC
 Inflow Design Flood (IDF) Guidelines**

**For Low Hazard Dams
 100 Year Flood**

VA/TAC June 13, 2006 Meeting

For low hazard dams, we require that they safely pass a 100-year flood

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**FERC
Inflow Design Flood (IDF) Guidelines**

Significant and High Hazard Potential Dams

- Probable Maximum Flood (PMF)
- IDF less than PMF allowed if no impact

VA/TWC June 13, 2006 Meeting

For our significant and high hazard dams we require that they safely pass the probable maximum flood (PMF).

An IDF for a dam can be less than the PMF if it can be concluded that failure of the dam under a PMF loading would not constitute a hazard to downstream life or property.

Said another way, if the owner can demonstrate that all the downstream development is already inundated from the natural flood associated with a PMF event,

or that the incremental damage from a dam failure under PMF would not create a significant additional threat to life or property over the natural flood, we would not require that the dam be modified to safely pass the PMF

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**FERC
Inflow Design Flood (IDF) Guidelines**

IDF Less than the PMF

- Allowed if failure of the dam at floods above the IDF up through the PMF do not constitute a hazard to downstream life or property
- Requires Dambreak Studies
- Requires annual review of downstream development to ensure IDF is still applicable

VA/TWC June 13, 2006 Meeting

Accepting an IDF less than the PMF would require dam break studies for a series of flood levels from the current spillway capacity up through the PMF to make sure that there were not any flood levels that would be a threat to life or property.

One other important point, where a PMF fix is a one time do it and its over, when an IDF is approved, it requires careful monitoring of the downstream development centers to ensure that any new development doesn't change the IDF.

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**FERC
Inflow Design Flood (IDF) Guidelines**

Significant and High Hazard Potential Dams

- Probable Maximum Flood (PMF)
- IDF less than PMF allowed if no impact

VA TAC June 13, 2006 Meeting

For our significant and high hazard dams we require that they safely pass the probable maximum flood (PMF).

An IDF for a dam can be less than the PMF if it can be concluded that failure of the dam under a PMF loading would not constitute a hazard to downstream life or property.

Said another way, if the owner can demonstrate that all the downstream development is already inundated from the natural flood associated with a PMF event, or that the incremental damage from a dam failure under PMF would not create a significant threat to life or property, we would not require that the dam be modified to safety pass the PMF

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**FERC
Inflow Design Flood (IDF) Guidelines**

Revisions to Chapter 2

- Enhanced discussion on 2-foot criteria to emphasize it is only a guide, not the rule
- Additional guidance on fine-tuning studies when incremental rise is around 3 feet
- New: Guidance on how to address silt in reservoir
- New: Establish a minimum value for IDF (e.g. 100 yr flood)
- New: Criteria for fuseplugs

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**FERC
Inflow Design Flood (IDF) Guidelines
Summary**

**High and Significant Hazard Potential Dams
PMF or IDF**

**Low Hazard Potential Dams
100 Year Flood**

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**EMERGENCY
ACTION
PLAN
PROGRAM**

VA TAC June 13, 2006 Meeting

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EMERGENCY ACTION PLANS

- **EAPs Save Lives**
- **First Federal Agency to Promote EAP and Most-Developed Federal EAP Program**
- **Only Option When Unexpected Happens**
- **EAP Methodology Used World-Wide**

VA TAC June 13, 2006 Meeting

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FERC EAP PROGRAM

- EAPs Required For All Projects
- Exemptions Issued For Low Hazard Projects
- 99% of All FERC Projects Meet EAP
- Recognized as Leading Expert In EAP by FEMA and the Dam Safety Community

VA/TAC June 13, 2006 Meeting

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FERC EAP GUIDELINES

- Revised February 22, 1988
(Amended September 9, 1988)
- Require EAP Exercise Program
 - Annual Drills
 - Periodic In Depth Testing - Also Known as Comprehensive Exercise

VA/TAC June 13, 2006 Meeting

Slide 19

EAP EXERCISE PROGRAM

- Initiated 1991
- Essential Part of EAP Program
- 1 Test Per Owner Every 5 Years
- Value Recognized

VA/TAC June 13, 2006 Meeting

Review of Other States' Approaches to Dam Classifications

Mr. Dowling reviewed a handout with information regarding the dam classification systems utilized in other states. This document is attached as Attachment #2.

Ms. Hulburt noted that one of the issues was whether probable maximum precipitation or probable maximum flood were the best classifications.

Mr. Maroon asked what members thought about the consideration of environmental impacts.

If an owner has a reason to believe the contents of his reservoir creates an environmental hazard or toxicity they have an obligation to investigate.

Ms. Hulburt suggested that dam classification should be a topic of consideration for a subcommittee. Those topics include:

1. Should there be numbers provided in the table with respect to loss of life? What does it mean to talk about loss of life?
2. PMP vs. PMF
3. Is size a necessary component or is hazard alone sufficient?
4. 3 vs. 4 categories of classification?
5. Velocity and depth of water as a way to measure the severity of an event?

Ms. Hulburt asked how to describe in a meaningful way what the distinctions are between a high hazard and a significant hazard dam.

In public safety you cannot put a value on the number of lives. A member noted that there are dams with 5,000 people below them as well as dams with 4 people below them. It was also noted that the North Carolina model describes loss of life as one person.

A member said there should be a recognition of an acceptable loss for those who will not cooperate with an Emergency Action Plan.

Mr. Maroon said that he did not believe that the Soil and Water Board would be willing to accept an increase in the acceptable loss of life.

A member said that it is agreeable to not accept any loss of life, but the potential should be addressed.

Ms. Hulburt said if members had an interest in participating in a Table 1 subcommittee that they should talk to a DCR staff member.

Mr. Dowling said that with the agreement of the TAC, the drafting team would also move forward with the changes in the regulation required by General Assembly law revisions.

Ms. Hulburt noted that the next scheduled meetings are:

Thursday, July 13
Thursday, July 27

Locations are to be determined.

The meeting adjourned at 4:00 p.m.

Attachment #1

DISCUSSION DRAFT – NOT APPROVED

46 The following words and terms when used in this chapter shall have the following
47 meanings unless the context clearly indicates otherwise:
48

49 "Acre-foot" means a unit of volume equal to 43,560 cubic feet or 325,853 gallons (one
50 foot of depth over one acre of area).
51

52 "Agricultural purpose dams" means dams which are less than 25 feet in height or which
53 create a maximum impoundment smaller than 100 acre-feet and certified by the owner on
54 official forms as ~~constructed, maintained or~~ operated primarily for agricultural purposes.
55

56 "Alteration permit" means a permit required for changes to an impounding structure that
57 could alter or affect its structural integrity. Alterations requiring a permit include, but are
58 not limited to: changing the height, increasing the normal pool or principal spillway
59 elevation, changing the elevation or physical dimensions of the emergency spillway or
60 removing the impounding structure.
61

62 "Board" means the Virginia Soil and Water Conservation Board.
63

64 "Conditional operation and maintenance certificate" means a certificate required for
65 impounding structures with deficiencies.
66

67 "Construction permit" means a permit required for the construction of a new impounding
68 structure.
69

70 "Dam break inundation zone" means the area downstream of a dam that would be
71 inundated or otherwise directly affected by the failure of a dam.
72

73 "Department" means the Virginia Department of Conservation and Recreation.
74

75 "Design flood" means the calculated volume of runoff and the resulting peak discharge
76 utilized in the evaluation, design, construction, operation and maintenance of the
77 impounding structure.
78

79 "Design freeboard" means the vertical distance between the maximum elevation of the
80 design flood and the top of the impounding structure.
81

82 "Director" means the Director of the Department of Conservation and Recreation or his
83 designee.
84

85 "Drill" means an emergency action plan exercise that tests, develops, or maintains skills
86 in a single emergency response procedure. During a drill, participants perform an in-
87 house exercise to verify telephone numbers and other means of communication along
88 with the dam owner's response. A drill is considered a necessary part of ongoing
89 training. A drill is the lowest level emergency action plan exercise.
90

91 “Emergency Action Plan or EAP” means a formal document that identifies potential dam
92 emergency conditions and specifies preplanned actions to be followed to minimize loss of
93 life and property damage. The EAP specifies actions the dam owner must take to
94 minimize or alleviate safety issues at the dam. It contains procedures and information to
95 assist the dam owner in issuing early warning and notification messages to responsible
96 emergency management authorities. It shall also contain dam break inundation zone
97 maps as required to show emergency management authorities the critical areas for action
98 in case of emergency.
99

100 “Emergency Action Plan Exercise” means an activity designed to promote emergency
101 preparedness; test or evaluate EAPs, procedures, or facilities; train personnel in
102 emergency management duties; and demonstrate operational capability. In response to a
103 simulated event, exercises consist of the performance of duties, tasks, or operations very
104 similar to the way they would be performed in a real emergency.
105

106 "Height" means the structural height of an impounding structure. If the impounding
107 structure spans a stream or watercourse, height means the vertical distance from the
108 natural bed of the stream or watercourse measured at the downstream toe of the
109 impounding structure to the top of the impounding structure. If the impounding structure
110 does not span a stream or watercourse, height means the vertical distance from the lowest
111 elevation of the outside limit of the barrier to the top of the impounding structure.
112

113 "Impounding structure" means a man-made device, whether a dam across a watercourse
114 or other structure outside a watercourse, used or to be used to retain or store waters or
115 other materials. The term includes: (i) all dams that are 25 feet or greater in height and
116 that create an impoundment capacity of 15 acre-feet or greater, and (ii) all dams that are
117 six feet or greater in height and that create an impoundment capacity of 50 acre-feet or
118 greater. The term "impounding structure" shall not include: (a) dams licensed by the State
119 Corporation Commission that are subject to a safety inspection program; (b) dams owned
120 or licensed by the United States government; (c) dams ~~constructed, maintained or~~
121 ~~operated~~ primarily for agricultural purposes which are less than 25 feet in height or which
122 create a maximum impoundment capacity smaller than 100 acre-feet; (d) water or silt
123 retaining dams approved pursuant to §45.1-222 or §45.1-225.1 of the Code of Virginia;
124 or (e) obstructions in a canal used to raise or lower water.
125

126 "Impoundment" means a body of water or other materials the storage of which is caused
127 by any impounding structure.
128

129 ~~"Inundation zone" means an area that could be inundated as a result of impounding~~
130 ~~structure failure and that would not otherwise be inundated to that elevation.~~
131

132 "Life of the impounding structure" and "life of the project" mean that period of time for
133 which the impounding structure is designed and planned to perform effectively, including
134 the time required to remove the structure when it is no longer capable of functioning as
135 planned and designed.

136
137 "Maximum impounding capacity" means the volume in acre-feet that is capable of being
138 impounded at the top of the impounding structure.
139

140 "Normal impounding capacity" means the volume in acre-feet that is capable of being
141 impounded at the elevation of the crest of the lowest ungated outlet from the
142 impoundment.
143

144 "Operation and maintenance certificate" means a certificate required for the operation and
145 maintenance of all impounding structures.
146

147 "Owner" means the owner of the land on which an impounding structure is situated, the
148 holder of an easement permitting the construction of an impounding structure and any
149 person or entity agreeing to maintain an impounding structure. The term "owner"
150 includes the Commonwealth or any of its political subdivisions, including but not limited
151 to sanitation district commissions and authorities. Also included are any public or private
152 institutions, corporations, associations, firms or companies organized or existing under
153 the laws of this Commonwealth or any other state or country, as well as any person or
154 group of persons acting individually or as a group.
155

156 "Tabletop Exercise" means an emergency action plan exercise that involves a meeting of
157 the dam owner and the state and local emergency management officials in a conference
158 room environment. The format is usually informal with minimum stress involved. The
159 exercise begins with the description of a simulated event and proceeds with discussions
160 by the participants to evaluate the EAP and response procedures and to resolve concerns
161 regarding coordination and responsibilities.
162

163 "Top of the impounding structure" means the lowest point of the nonoverflow section of
164 the impounding structure.
165

166 "Watercourse" means a natural channel having a well-defined bed and banks and in
167 which water flows when it normally does flow.
168

169 Statutory Authority: §10.1-605 of the Code of Virginia.
170 Historical Notes: Derived from VR625-01-00 §1.3, eff. February 1, 1989; Amended, Virginia Register Volume 18,
171 Issue 14, eff. July 1, 2002.
172 Effect of Amendment: The July 1, 2002 amendment revised the definitions for "director" and "impounding structure".
173

174 4VAC50-20-40. Classes of impounding structures.
175

176 A. Impounding structures shall be classified in one of four categories according to size
177 and hazard potential, as defined in subsection B of this section and Table 1. Size
178 classification shall be determined either by maximum impounding capacity or height,
179 whichever gives the larger size classification.
180

181 B. For the purpose of this chapter, hazards pertain to potential loss of human life or
182 property damage downstream from the impounding structure in event of failure or faulty
183 operation of the impounding structure or appurtenant facilities.

184
185 1. Impounding structures in the Class I hazard potential category are located
186 where failure will cause probable loss of life or serious damage to occupied
187 building(s), industrial or commercial facilities, important public utilities, main
188 highway(s) or railroad(s).

189
190 2. Impounding structures in the Class II hazard potential category are located
191 where failure could cause possible loss of life or damage to occupied building(s),
192 industrial or commercial facilities, secondary highway(s) or railroad(s) or cause
193 interruption of use or service of relatively important public utilities.

194
195 3. Impounding structures in Class III hazard potential category are located where
196 failure may cause minimal property damage to others. No loss of life is expected.

197
198 4. Impounding structures in Class IV hazard potential category are located where
199 the failure of the impounding structure would cause no property damage to others.
200 No loss of life is expected.

201
202 5. Such size and hazard potential classifications shall be proposed by the owner
203 and shall be subject to approval by the director. Present and projected
204 development ~~of~~ in the dam break inundation zones downstream from the
205 impounding structure shall be considered in determining the classification.

206
207 6. Impounding structures shall be subject to reclassification by the Board as
208 necessary.

209
210 Statutory Authority: §10.1-605 of the Code of Virginia.
211 Historical Notes: Derived from VR625-01-00 §1.4, eff. February 1, 1989.

212
213 4VAC50-20-50. Performance standards required for impounding structures.

214
215 Impounding structures shall be constructed, operated and maintained such that they
216 perform in accordance with their design and purpose throughout the life of the project.
217 For new impounding structures, the spillway(s) capacity shall perform at a minimum to
218 safely pass the appropriate spillway design flood as determined in Table 1.

219
220 TABLE 1--Impounding Structure Regulations

221

Class of Dam	Hazard Potential If Impounding Structure Fails	SIZE CLASSIFICATION		Spillway Design
		Maximum Capacity (Ac-Ft) ^a	Height(Ft) ^a	

			Flood (SDF) ^b	
I	Probable Loss of Life; Excessive Economic Loss	Large $\geq 50,000$	≥ 100	PMF ^c
		Medium $\geq 1,000$ & $< 50,000$	≥ 40 & < 100	PMF
		Small ≥ 50 & $< 1,000$	≥ 25 & < 40	1/2 PMF to PMF
II	Possible Loss of Life; Appreciable Economic Loss	Large $\geq 50,000$	≥ 100	PMF
		Medium $\geq 1,000$ & $< 50,000$	≥ 40 & < 100	1/2 PMF to PMF
		Small ≥ 50 & $< 1,000$	≥ 25 & < 40	100-YR to 1/2 PMF
III	No Loss of Life Expected; Minimal Economic Loss	Large $\geq 50,000$	≥ 100	1/2 PMF to PMF
		Medium $\geq 1,000$ & $< 50,000$	≥ 40 & < 100	100-YR to 1/2 PMF
		Small ≥ 50 & $< 1,000$	≥ 25 & < 40	50-YR ^d to 100-YR ^e
IV	No Loss of Life Expected; No Economic Loss to Others	≥ 50 (non-agricultural)	≥ 25 (both)	50-YR to 100-YR
		≥ 100 (agricultural)		

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a. The factor determining the largest size classification shall govern.

b. The spillway design flood (SDF) represents the largest flood that need be considered in the evaluation of the performance for a given project. The impounding structure shall perform so as to safely pass the appropriate SDF. Where a range of SDF is indicated, the magnitude that most closely relates to the involved risk should be selected. The establishment in this chapter of rigid design flood criteria or standards is not intended. Safety must be evaluated in the light of peculiarities and local conditions for each impounding structure and in recognition of the many factors involved, some of which may not be precisely known. Such can only be done by competent, experienced engineering judgment, which the values in Table 1 are intended to supplement, not supplant.

c. PMF: Probable maximum flood. This means the flood that might be expected from the most severe combination of critical meteorologic and hydrologic conditions that are reasonably possible in the region. The PMF is derived from the current probable maximum precipitation (PMP) available from the National Weather Service, NOAA. In some cases local topography or meteorological conditions will cause changes from the generalized PMP values; therefore, it is advisable to contact local, state or federal agencies to obtain the prevailing practice in specific cases.

d. 50-Yr: 50-year flood. This means the flood magnitude expected to be equaled or exceeded on the average of once in 50 years. It may also be expressed as an exceedence probability with a 2.0% chance of being equaled or exceeded in any given year.

e. 100-Yr: 100-year flood. This means the flood magnitude expected to be equaled or exceeded on the average of once in 100 years. It may also be expressed as an exceedence probability with a 1.0% chance of being equaled or exceeded in any given year.

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Statutory Authority: §10.1-605 of the Code of Virginia.
Historical Notes: Derived from VR625-01-00 §1.5, eff. February 1, 1989; Amended, Virginia Register Volume 18, Issue 14, eff. July 1, 2002.
Effect of Amendment: The July 1, 2002 amendment corrected the "greater than" and "equal than" signs in Table 1.

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257

Part II: Permit Requirements

258

4VAC50-20-60. Required permits.

260

261 A. No person or entity shall construct or begin to construct an impounding structure until
262 the board has issued a construction permit.

263

264 B. No person or entity shall alter or begin to alter an existing impounding structure in a
265 any manner which would potentially affect its structural integrity until the board has
266 issued an alteration permit, or in the case of an emergency, authorization is obtained from
267 the director. The permit requirement may be waived if the director determines that the
268 alteration of improvement will not substantially alter or affect the structural integrity of
269 the impounding structure. Alteration does not mean normal operation and maintenance.

270

271 C. When the board receives an application for any permit to construct or alter an
272 impounding structure, the director shall inform the government of any jurisdiction which
273 might be affected by the permit application.

274

275 D. In evaluating construction and alteration permit applications the director shall use the
276 most current design criteria and standards referenced in 4VAC50-20-320 of this chapter.

277

278 Statutory Authority: §10.1-605 of the Code of Virginia.
279 Historical Notes: Derived from VR625-01-00 §2.1, eff. February 1, 1989.

280

4VAC50-20-70. Construction permits.

282

283 A. Prior to preparing the complete design report for a construction permit, applicants are
284 encouraged to seek approval of the project concept from the director. For this purpose the
285 applicant should submit a general description of subdivisions 1 through 4 of subsection B
286 of this section and subdivisions 1 and 2 of this subsection:

287

288 1. Proposed design criteria and a description of the size, ground cover conditions,
289 extent of current development of the watershed, jurisdictional comprehensive
290 planning for development of the watershed, and the geologic and the geotechnical
291 engineering assumptions used to determine the foundations and materials to be
292 used.

293

294 2. Preliminary drawings of a general nature, including cross sections, plans and
295 profiles of the impounding structure, proposed pool levels and types of
296 spillway(s).
297

298 B. An applicant for a construction permit shall submit a design report on official forms.
299 The design report shall be prepared in accordance with 4VAC50-20-240 and shall include
300 the following information:
301

302 1. A description of the impounding structure and appurtenances and a proposed
303 classification conforming with this chapter. The description shall include a
304 statement of the purposes for which the impoundment and impounding structure
305 are to be used.
306

307 2. A description of properties located in the dam break inundation zone
308 downstream from the site of the proposed impounding structure, including the
309 location and number of residential structures, buildings, roads, utilities and other
310 property that would be endangered should the impounding structure fail.
311

312 3. A statement from the governing body of the local political subdivision or other
313 evidence confirming that body is aware of the proposal to build an impounding
314 structure and of the land use classifications applicable to the dam break
315 inundation zone.
316

317 4. Maps showing the location of the proposed impounding structure that include:
318 the county or city in which the proposed impounding structure would be located,
319 the location of roads, access to the site and the outline of the impoundment.
320 Existing aerial photographs or existing topographic maps may be used for this
321 purpose.
322

323 5. A report of the geotechnical investigations of the foundation soils or bedrock
324 and of the materials to be used to construct the impounding structure.
325

326 6. Design assumptions and analyses sufficient to indicate that the impounding
327 structure will be stable during its construction and during the life of the
328 impounding structure under all conditions of reservoir operations, including rapid
329 filling and rapid drawdown of the impoundment.
330

331 7. Evaluation of the stability of the reservoir rim area in order to safeguard against
332 reservoir rim slides of such magnitude as to create waves capable of overtopping
333 the impounding structure and confirmation of rim stability during seismic activity.
334

335 8. Design assumptions and analyses sufficient to indicate that seepage in, around,
336 through or under the impounding structure, foundation and abutments will be
337 reasonably and practically controlled so that internal or external forces or results
338 thereof will not endanger the stability of the impounding structure.

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9. Calculations and assumptions relative to design of the spillway or spillways. Spillway capacity shall conform to the criteria of Table 1.

10. Provisions to ensure that the impounding structure and appurtenances will be protected against deterioration or erosion due to freezing and thawing, wind and rain or any combination thereof.

11. Other pertinent design data, assumptions and analyses commensurate with the nature of the particular impounding structure and specific site conditions, including when required by ~~the director~~ this chapter, a plan and profile of the dam break inundation zones.

12. Erosion and sediment control plans to minimize soil erosion and sedimentation during all phases of construction, operation and maintenance. Projects shall be in compliance with local erosion and sediment control ordinances.

13. A description of the techniques to be used to divert stream flow during construction so as to prevent hazard to life, health and property. Such diversion plans shall also be in accordance with applicable environmental laws.

14. A plan of quality control testing to confirm that construction materials and methods meet the design requirements set forth in the specifications.

15. A proposed schedule indicating construction sequence and time to completion.

16. Plans and specifications as required by 4VAC50-20-310.

17. An emergency action plan ~~on official forms~~ developed in accordance with 4VAC50-20-175 and evidence that ~~a copy~~ the required copies of such plan ~~has~~ have been filed with the Department, the local organization for emergency management and the State Department of Emergency Management. The plan shall include a method of providing notification and warning to persons downstream, other affected persons or property owners and local authorities in the event of a flood hazard or the potential or impending failure of the impounding structure.

18. A proposed impoundment and impounding structure operation and maintenance plan on official forms certified by a licensed professional engineer. This plan shall include a safety inspection schedule and shall place particular emphasis on operating and maintaining the impounding structure in keeping with the project design, so as to maintain its structural integrity and safety during both normal and abnormal conditions which may reasonably be expected to occur during its planned life.

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19. Place holder for stormwater construction permit requirement language.

20. Placeholder for cultural and historic resources?????????

C. The director or the applicant may request a conference to facilitate review of the applicant's proposal.

D. The owner shall certify in writing that the operation and maintenance plan as approved by the board will be adhered to during the life of the project except in cases of unanticipated emergency requiring departure therefrom in order to mitigate hazard to life and property. ~~At such time~~ In the case of an emergency, the owner's engineer, and the director, and other specified contacts shall be notified in accordance with the emergency action plan developed in accordance with 4VAC50-20-175.

E. If the submission is not acceptable, the director shall inform the applicant within 60 days and shall explain what changes are required for an acceptable submission.

F. Within 120 days of receipt of an acceptable design report the board shall act on the application.

G. Prior to and during construction the owner shall notify the director of any proposed changes from the approved design, plans, specifications, or operation and maintenance plan. Approval shall be obtained from the director prior to the construction or installation of any changes that will affect the stability of the impounding structure.

H. The construction permit shall be valid for the construction schedule specified in the approved design report. The construction schedule may be amended by the director for good cause at the request of the applicant.

I. Construction must commence within two years after the permit is issued. If construction does not commence within two years after the permit is issued, the permit shall expire, except that the applicant may petition the board for extension of the two-year period and the board may extend such period for good cause.

J. The director may revoke a construction permit if any of the permit terms are violated, or if construction is conducted in a manner hazardous to downstream life or property. The director may order the owner to eliminate such hazardous conditions within a period of time limited by the order. Such corrective measures shall be at the owner's expense. The applicant may petition the board to reissue the permit with such modifications as the board determines to be necessary.

K. The owner's licensed professional engineer shall advise the director when the impounding structure may safely impound water. The director shall acknowledge this statement within 10 days after which the impoundment may be filled under the engineer's

429 supervision. The director's acknowledgement shall act as a temporary operation and
430 maintenance certificate until an operation and maintenance certificate has been applied
431 for and issued in accordance with 4VAC50-20-110.

432
433 Statutory Authority: §10.1-605 of the Code of Virginia.
434 Historical Notes: Derived from VR625-01-00 §2.2, eff. February 1, 1989; Amended, Virginia Register Volume 18,
435 Issue 14, eff. July 1, 2002.
436 Effect of Amendment: The July 1, 2002 amendment, in the second sentence of subsection A, changed "items" to
437 "subdivisions" twice, inserted "of this section" and "of this subsection", and deleted "below" after "1 and 2"; in
438 subsections B and K, and in paragraph B 16, deleted "of this chapter" after the VAC citation; and, in paragraph B 17,
439 inserted "organization for emergency management", inserted "the" before "State Department", and changed "Services"
440 to "Management" after "Emergency".

441

442 4VAC50-20-80. Alterations permits.

443

444 A. Application for a permit to alter an impounding structure in ways which would
445 potentially affect its structural integrity shall be made on official forms. The application
446 shall clearly describe the proposed work with appropriately detailed plans and
447 specifications.

448

449 B. Alterations which would potentially affect the structural integrity of an impounding
450 structure include but are not limited to changing its height, increasing the normal pool or
451 principal spillway elevation, changing the elevation or physical dimensions of the
452 emergency spillway or removing the impounding structure.

453

454 C. Where feasible an application for an alteration permit shall also include plans and
455 specifications for a device to allow for draining the impoundment if such does not exist.

456

457 D. If the submission is not acceptable, the director shall inform the applicant within 60
458 days and shall explain what changes are required for an acceptable submission.

459

460 E. Within 120 days of receipt of an acceptable application, the board shall act on the
461 application.

462

463 Statutory Authority: §10.1-605 of the Code of Virginia.
464 Historical Notes: Derived from VR625-01-00 §2.3, eff. February 1, 1989.

465

466 4VAC50-20-90. Transfer of permits.

467

468 Prior to the transfer of ownership of a permitted impounding structure the permittee shall
469 notify the director in writing and the new owner shall file a transfer application on
470 official forms. The new owner shall amend the existing permit application as necessary
471 and shall certify to the director that he is aware of and will comply with all of the
472 requirements and conditions of the permit.

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Statutory Authority: §10.1-605 of the Code of Virginia.
Historical Notes: Derived from VR625-01-00 §2.4, eff. February 1, 1989.

Part III: Certificate Requirements

4VAC50-20-100. Operation and maintenance certificates.

A. A Class I Operation and Maintenance Certificate is required for a Class I Hazard potential impounding structure. The certificate shall be for a term of six years. It shall be updated based upon the filing of a new reinspection report certified by a licensed professional engineer every two years.

B. A Class II Operation and Maintenance Certificate is required for a Class II Hazard potential impounding structure. The certificate shall be for a term of six years. It shall be updated based upon the filing of a new reinspection report certified by a licensed professional engineer every three years.

C. A Class III Operation and Maintenance Certificate is required for a Class III Hazard potential impounding structure. The certificate shall be for a term of six years.

D. The owner of a Class I, II or III impounding structure shall provide the director an annual owner's inspection report on official forms in years when no licensed professional reinspection is required and may be done by the owner or his representative.

E. If an Operation and Maintenance Certificate is not updated as required, the board shall take appropriate enforcement action.

F. The owner of a Class I, II or III impounding structure shall apply for the renewal of the six year operation and maintenance certificate 90 days prior to its expiration in accordance with 4VAC50-20-120 of this chapter.

G. A Class IV impounding structure will not require an operation and maintenance certificate. An inventory report is to be prepared as provided in 4VAC50-20-120 B and filed by the owner on a six-year interval, and an owners inspection report filed annually.

H. The owner of any impounding structure, regardless of its hazard classification, shall notify the board immediately of any change in either cultural features downstream from the impounding structure or of any change in the use of the area downstream that would present hazard to life or property in the event of failure.

I. The owner of any impounding structure shall meet the emergency action plan submittal requirements setout in 4VAC50-20-175.

Statutory Authority: §10.1-605 of the Code of Virginia.

518 Historical Notes: Derived from VR625-01-00 §3.1, eff. February 1, 1989.

519
520 4VAC50-20-110. Operation and maintenance certificate for newly constructed impounding
521 structures.

522
523 A. Within 180 days after completion of the construction of an impounding structure, the
524 owner shall submit:

- 525
526 1. A complete set of as-built drawings certified by a licensed professional
527 engineer and an as-built report on official forms.
528
529 2. A copy of a certificate from the licensed professional engineer who has
530 inspected the impounding structure during construction certifying that, to the best
531 of his judgment, knowledge and belief, the impounding structure and its
532 appurtenances were constructed in conformance with the plans, specifications,
533 drawings and other requirements approved by the board.
534
535 3. A copy of the operation and maintenance plan ~~and emergency action plan~~
536 submitted with the design report including any changes required by the director.
537 The emergency action plan shall also be updated as necessary and resubmitted at
538 this time.
539

540 B. If the director finds that the operation and maintenance plan or emergency action plan
541 developed in accordance with 4VAC50-20-175 is deficient, he shall return it to the owner
542 within 60 days with suggestions for revision.
543

544 C. Within 60 days of receipt of the items listed in subsection A above, if the board finds
545 that adequate provision has been made for the safe operation and maintenance of the
546 impounding structure, the board shall issue an operation and maintenance certificate.
547

548 Statutory Authority: §10.1-605 of the Code of Virginia.

549 Historical Notes: Derived from VR625-01-00 §3.2, eff. February 1, 1989.

550
551 4VAC50-20-120. Operation and maintenance certificates for existing impounding
552 structures.

553
554 A. Any owner of an impounding structure other than a Class IV impounding structure
555 which has already filed an inventory report that does not have an operation and
556 maintenance certificate or any owner renewing an operation and maintenance certificate
557 shall file an application with the board.
558

559 B. The application for an operation and maintenance certificate shall be on official forms
560 and shall include:
561

562 1. A reinspection report for Class I and II impounding structures. The reinspection
563 report shall include an update of conditions of the impounding structure based on
564 a previous safety inspection as required by the board, a previous reinspection
565 report or an as-built report.

566
567 2. An inventory report for Class III impounding structures. The inventory report
568 shall include:

569 a. The name and location of the impounding structure and the name of the
570 owner.

571 b. The description and dimensions of the impounding structure, the
572 spillways, the reservoir and the drainage area.

573 c. The history of the impounding structure which shall include the design,
574 construction, repairs, inspections and whether the structure has ever been
575 overtopped.

576 d. Observations of the condition of the impounding structure, reservoir,
577 and upstream and downstream areas.

578 e. Any changes in the impounding structure, reservoir, and upstream and
579 downstream areas.

580 f. Recommendations for remedial work.

581
582
583 3. An impoundment and impounding structure operation and maintenance plan
584 certified by a licensed professional engineer. This plan shall place particular
585 emphasis on operating and maintaining the impounding structure in keeping with
586 the project design in such manner as to maintain its structural integrity and safety
587 during both normal and abnormal conditions which may reasonably be expected
588 to occur during its planned life. The safety inspection report required by the board
589 should be sufficient to serve as the basis for the operation and maintenance plan
590 for a Class I and Class II impounding structure. For a Class III impounding
591 structure, the operation and maintenance plan shall be based on the data provided
592 in the inventory report.

593 4. An emergency action plan developed in accordance with 4VAC50-20-175 and
594 evidence that ~~a copy~~ the required copies of such plan ~~has~~ have been filed with the
595 Department, the local organization for emergency management and the State
596 Department of Emergency Management. The plan shall include a method of
597 providing notification and warning to persons downstream, other affected persons
598 or property owners and local authorities in the event of a flood hazard or the
599 potential or impending failure of the impounding structure.

600
601
602
603
604
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606

607 C. The owner shall certify in writing that the operation and maintenance plan approved
608 by the board will be adhered to during the life of the project except in cases of emergency
609 requiring departure therefrom in order to mitigate hazard to life and property, at which
610 time the owner's engineer, ~~and the director~~, and other specified contacts shall be notified
611 in accordance with the emergency action plan developed in accordance with 4VAC50-
612 20-175.

613
614 D. If the director finds that the operation and maintenance plan or emergency action plan
615 developed in accordance with 4VAC50-20-175 is deficient, he shall return it to the owner
616 within 60 days with suggestions for revision to meet the specified minimum
617 requirements.

618
619 E. Within 60 days of receipt of an acceptable application if the board finds that adequate
620 provision has been made for the safe operation and maintenance of the impounding
621 structure, the board shall issue an operation and maintenance certificate.

622
623 Statutory Authority: §10.1-605 of the Code of Virginia.
624 Historical Notes: Derived from VR625-01-00 §3.3, eff. February 1, 1989; Amended, Virginia Register Volume 18,
625 Issue 14, eff. July 1, 2002.
626 Effect of Amendment: The July 1, 2002 amendment, in paragraph B 1, substituted "previous safety inspection as
627 required by the board" for "Phase I or Phase II inspection as established by the U.S. Army Corps of Engineers"; in the
628 third sentence of paragraph B 3, substituted "safety inspection report required by the board" for "Phase I Inspection
629 Report"; and, in paragraph B 4, substituted "local organization for emergency management and the State Department of
630 Emergency Management" for "local and State Department of Emergency Services".

631
632 4VAC50-20-130. Existing impounding structures constructed prior to July 1, 1982.

633
634 A. Many existing impoundment structures were designed and constructed prior to the
635 enactment of the Dam Safety Act, and may not satisfy current criteria for new
636 construction. The board may issue an operation and maintenance certificate for such
637 structures provided that:

- 638
639 1. Operation and maintenance is determined by the director to be satisfactory and
640 up to date;
641
642 2. Annual owner's inspection reports have been filed with and are considered
643 satisfactory by the director;
644
645 3. The applicant proves in accordance with the current design procedures and
646 references of 4VAC50-20-320 to the satisfaction of the board that the impounding
647 structure as designed, constructed, operated and maintained does not pose an
648 unreasonable hazard to life and property; and
649
650 4. The owner satisfies all special requirements imposed by the board.

651
652 B. When appropriate with existing impounding structures only, the spillway design flood
653 requirement may be reduced by the board to the spillway discharge at which dam failure

654 will not significantly increase the downstream hazard existing just prior to dam failure
655 provided that the conditions of 4VAC50-20-130 A have been met.

656

657 Statutory Authority: §10.1-605 of the Code of Virginia.
658 Historical Notes: Derived from VR625-01-00 §3.4, eff. February 1, 1989.

659

660 4VAC50-20-140. Existing impounding structures constructed after July 1, 1982.

661

662 The board may issue an operation and maintenance certificate for an impounding
663 structure having a construction permit issued after July 1, 1982, and shall not require
664 upgrading to meet new more stringent criteria unless the board determines that the new
665 criteria must be applied to prevent an unreasonable hazard to life or property.

666

667 Statutory Authority: §10.1-605 of the Code of Virginia.
668 Historical Notes: Derived from VR625-01-00 §3.5, eff. February 1, 1989.

669

670 4VAC50-20-150. Conditional operation and maintenance certificate.

671

672 A. During the review of any operation and maintenance application should the director
673 determine that the impounding structure has deficiencies of a nonimminent danger
674 category, the director may recommend that the board issue a conditional operation and
675 maintenance certificate.

676

677 B. The conditional operation and maintenance certificate for Class I, II and III
678 impounding structures shall be for a maximum term of two years. This certificate will
679 allow the owner to continue normal operation and maintenance of the impounding
680 structure, and shall require that the owner correct the deficiencies on a schedule
681 determined by the director.

682

683 C. A conditional certificate may be renewed in accordance with the procedures of
684 4VAC50-20-120 provided that annual owner inspection reports are on file, and the board
685 determines that the owner is proceeding with the necessary corrective actions.

686

687 D. Once the deficiencies are corrected, the board shall issue an operation and
688 maintenance certificate based upon any required revisions to the original application.

689

690 E. The owner of any impounding structure, whether under conditional certificate or
691 otherwise, shall meet the emergency action plan requirements setout in 4VAC50-20-175.

692

693 Statutory Authority: §10.1-605 of the Code of Virginia.
694 Historical Notes: Derived from VR625-01-00 §3.6, eff. February 1, 1989.

695

696 4VAC50-20-160. Additional operation and maintenance requirements.

697

698 A. The owner of an impounding structure shall not, through action or inaction, cause or
699 allow such structure to impound water following receipt of a written report from the
700 owner's engineer that the impounding structure will not safely impound water.

701

702 Statutory Authority: §10.1-605 of the Code of Virginia.
703 Historical Notes: Derived from VR625-01-00 §3.7, eff. February 1, 1989.

704

705 4VAC50-20-170. Transfer of certificates.

706

707 Prior to the transfer of ownership of an impounding structure the certificate holder shall
708 notify the director in writing and the new owner shall file a transfer application on
709 official forms. The new owner may elect to continue the current operation and
710 maintenance certificate for the remaining term or he may apply for a new certificate in
711 accordance with 4VAC50-20-120. If the owner elects to continue the existing certificate
712 he shall amend the existing certificate application as necessary and shall certify to the
713 director that he is aware of and will comply with all of the requirements and conditions of
714 the certificate.

715

716 Statutory Authority: §10.1-605 of the Code of Virginia.
717 Historical Notes: Derived from VR625-01-00 §3.8, eff. February 1, 1989.

718

719 4VAC50-20-175. Emergency Action Plans.

720

721 A. In order to minimize the loss of life and property damage during potential emergency
722 conditions at a dam, and to ensure effective, timely action is taken should a dam emergency
723 occur, an EAP shall be required for each impounding structure. The emergency action plans
724 shall be coordinated with the Department of Emergency Management in accordance with §44-
725 146.18. The plans required by these regulations shall be incorporated into local and inter-
726 jurisdictional emergency plans pursuant to §44-146.19.

727

728 B. It is the dam owner's responsibility to develop, maintain, and implement a site-specific

729 EAP.

730 C. An EAP shall be submitted every six years. For a Class I, II, or III impounding
731 structure, the EAP shall be submitted with the dam owner's renewal of their operation and
732 maintenance certificate application. For a Class IV dam, the owner shall submit an EAP every
733 six years with their inventory report.

734

735 D. It is imperative that the dam owner furnish all holders of the EAP section updates to
736 the EAP immediately upon becoming aware of necessary changes to keep the EAP workable.
737 Should a dam be reclassified, an emergency action plan in accordance with this section shall be
738 submitted.

739

740 E. A drill shall be conducted annually for each Class I, II, or III impounding structure. A
741 table-top exercise shall be conducted once every 3 years for Class I and II structures. Owners
742 shall certify to the Department annually that an exercise has been completed and the statement
743 shall include a critique of the exercise and any revisions or updates to the plan or a statement that
744 no revisions or updates are needed.

745

746 F. Dam owners shall test existing monitoring, sensing, and warning equipment at
747 remote/unattended dams at least twice per year and maintain a record of such tests.

743 G. An EAP shall contain the following seven basic elements unless otherwise specified in
744 this subsection.

745 1. Notification chart (Class I, II, III and IV) - A notification chart shall be included for all
746 classes of dams that shows who is to be notified, by whom, and in what priority. The
747 notification chart shall include contact information that assures 24-hour telephone coverage for
748 all responsible parties.

749 2. Emergency Detection, Evaluation, and Classification (Class I, II, and III) - The plan
750 shall include a discussion of the procedures for timely and reliable detection, evaluation, and
751 classification of an emergency situation to ensure that the appropriate course of action is taken
752 based on the urgency of the situation. Where appropriate, the situations should address dam
753 breaks that are imminent or in progress, a situation where the potential for dam failure is rapidly
754 developing, and a situation where the threat is slowly developing.

755 3. Responsibilities (Class I, II, and III) – The plan shall specify a determination of
756 responsibility for EAP-related tasks. The EAP shall also clearly designate the responsible party
757 for making the decision that an emergency condition no longer exists at the dam.

758 4. Preparedness (Class I, II, and III) – The plan shall include a section that describes
759 preparedness actions to be taken both before and following development of emergency
760 conditions.

761 5. (a). Dam Break Inundation Maps (Class I and II, and III) – The plan shall include an
762 inundation map that delineates the areas that would be flooded as a result of a dam failure. Such
763 maps shall be developed in accordance with subsection H.

764 (b) Class IV dams shall provide a 7.5-minute U.S. Geological Survey topographic map
765 noting any downstream features of concern.

766 6. Appendices (Class I and II, and III) - The appendices shall contain information that
767 supports and supplements the material used in the development and maintenance of the EAP
768 such as analyses of dam break floods; plans for training, exercising, updating, and posting the
769 EAP; and other site-specific concerns.

770 7. Certification (Class I, II, III and IV) – The plan shall include a section that is signed by
771 all parties involved in the plan, where they indicate their approval of the plan and agree to their
772 responsibilities for its execution.

773 H. All properties identified within the dam break inundation zone shall be incorporated
774 into the EAP's dam break inundation zone map to ensure the proper notification of persons
775 downstream and other affected persons or property owners in the event of a flood hazard or the
776 impending failure of the impounding structure. The requirements for a dam break inundation
777 map are as follows:

778 1. Maps shall be developed for both the sunny day failure condition and the Spillway
779 Design Flood failure condition to show the expected extremes in peak water surface elevations,
780 travel times of the front of the dam break flood wave to critical locations, and distances
781 downstream between the two scenarios. For a sunny day failure, the water level of the reservoir
782 should be assumed to be the crest of the lowest open spillway that could not be plugged by
783 debris. Inundation mapping should extend downstream until the breach flood wave would be
784 non-damaging.

785 2. The map(s) shall be developed at a scale sufficient to graphically display downstream
786 inhabited areas and structures on the map within the identified inundation area that may be
787 subject to possible danger. To the maximum extent practicable, the inundation maps should be

788 supplemented with water surface profiles at critical areas showing the water surface elevation
789 prior to failure and the peak water surface elevation after failure. The list of downstream
790 residents with their telephone numbers should whenever possible be plotted on the map for easy
791 reference in the case of emergencies.

792 3. Since local officials are likely to use the maps for evacuation purposes, a note should
793 be included on the map to advise that, because of the method, procedures, and assumptions used
794 to develop the flooded areas, the limits of flooding shown and flood wave travel times are
795 approximate and should be used only as a guideline for establishing evacuation zones. Actual
796 areas inundated will depend on actual failure conditions and may differ from areas shown on the
797 maps.

798 J. The development of the EAP shall be coordinated with all entities, jurisdictions, and
799 agencies that would be affected by a dam failure or that have statutory responsibilities for
800 warning, evacuation, and post-flood actions. Consultation with state and local emergency
801 management officials at appropriate levels of management responsible for warning and
802 evacuation of the public is essential to ensure that there is agreement on their individual and
803 group responsibilities.

804 K. The EAP shall at a minimum be filed with the Department, the local organization for
805 emergency management, and the State Department of Emergency Management. Two copies
806 shall be provided to the Department.

807 L. The following format shall be used as necessary to address the requirements of this
808 section.

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828

829

Part IV: Procedures

830

831 4VAC50-20-180. Inspections.

832

833 The director may make inspections during construction, alteration or operation and
834 maintenance as deemed necessary to ensure that the impounding structure is being
835 constructed, altered or operated and maintained in compliance with the permit or
836 certificate issued by the board. The director shall provide the owner a copy of the
837 findings of these inspections. This inspection does not relieve the owner from the
838 responsibility of providing adequate inspection during construction or operation and
839 maintenance. Periodic inspections during construction or alteration shall be conducted
840 under the supervision of a licensed professional engineer who shall propose the frequency
841 and nature of the inspections subject to approval by the director. Periodic inspections
842 during operation and maintenance shall be conducted under the supervision of a licensed
843 professional engineer at an interval not greater than that required to update the operation
844 and maintenance certificate. At a minimum, an annual owner's inspection shall be
845 conducted when a professional inspection is not required. Every owner shall provide for
846 an inspection by a licensed professional engineer after overtopping of the impounding
847 structure. A copy of the findings of each inspection with the engineer's recommendations
848 shall be filed with the board within a reasonable period of time not to exceed 30 days
849 subsequent to completion of the inspection.

850
851 Statutory Authority: §10.1-605 of the Code of Virginia.
852 Historical Notes: Derived from VR625-01-00 §4.1, eff. February 1, 1989.

853
854 4VAC50-20-190. Right to hearing.

855
856 Any owner aggrieved by an action taken by the director or by the board without hearing,
857 or by inaction of the director or the board, under the provisions of this chapter, may
858 demand in writing a formal hearing.

859
860 Statutory Authority: §10.1-605 of the Code of Virginia.
861 Historical Notes: Derived from VR625-01-00 §4.2, eff. February 1, 1989.

862
863 4VAC50-20-200. Enforcement.

864
865 Any owner refusing to obey any order of the board or the director pursuant to this chapter
866 may be compelled to obey and comply with such provisions by injunction or other
867 appropriate remedy obtained in a court proceeding. Such proceeding shall be instituted by
868 the board or in the case of an emergency, by the director in the court which granted
869 approval to the owner to impound waters or, if such approval has not been granted, the
870 proceeding shall be instituted in any appropriate court.

871
872 Statutory Authority: §10.1-605 of the Code of Virginia.
873 Historical Notes: Derived from VR625-01-00 §4.3, eff. February 1, 1989.

874
875 4VAC50-20-210. Consulting boards.

877 A. When the board needs to satisfy questions of safety regarding plans and specifications,
878 construction or operation and maintenance, or when requested by the owner, the board
879 may appoint a consulting board to report to it with respect to those questions of the
880 impounding structure's safety of an impounding structure. Such a board shall consist of
881 two or more consultants, none of whom have been associated with the impounding
882 structure.

883
884 B. The costs and expenses incurred by the consulting board, if appointed at the request of
885 an owner, shall be paid by the owner.

886
887 C. The costs and expenses incurred by the consulting board, if initiated by the board,
888 shall be paid by the board.

889
890 Statutory Authority: §10.1-605 of the Code of Virginia.
891 Historical Notes: Derived from VR625-01-00 §4.4, eff. February 1, 1989.

892

893 4VAC50-20-220. Unsafe conditions.

894

895 A. No owner shall have the right to maintain an impounding structure which
896 unreasonably threatens the life or property of another person. The owner of any
897 impounding structure found to have deficiencies which could threaten life or property if
898 uncorrected shall take the corrective actions needed to remove such deficiencies within a
899 reasonable period of time.

900

901 B. Imminent danger. When the director finds that an impounding structure is unsafe and
902 constitutes an imminent danger to life or property, he shall immediately notify the State
903 Department of Emergency Management and confer with the owner and ensure that the
904 emergency action plan has been implemented if appropriate to do so. The owner of an
905 impounding structure found to constitute an imminent danger to life or property shall take
906 immediate corrective action to remove the imminent danger as required by §10.1-608 of
907 the Code of Virginia.

908

909 C. Nonimminent danger. The owner of an impounding structure who has been issued a
910 report by the board containing findings and recommendations for the correction of
911 deficiencies which threaten life or property if not corrected, shall undertake to implement
912 the recommendations for correction of deficiencies according to a schedule of
913 implementation contained in that report as required by §10.1-609 of the Code of Virginia.

914

915 Statutory Authority: §10.1-605 of the Code of Virginia.
916 Historical Notes: Derived from VR625-01-00 §4.5, eff. February 1, 1989; Amended, Virginia Register Volume 18,
917 Issue 14, eff. July 1, 2002.
918 Effect of Amendment: The July 1, 2002 amendment, in subsection B, changed "Emergency Services" to "Emergency
919 Management"; and, in subsection C, changed "director" to "board", following "issued a report by the".

920

921 4VAC50-20-230. Complaints.

922

923 A. Upon receipt of a complaint alleging that the person or property of the complainant is
924 endangered by the construction, maintenance or operation of impounding structure, the
925 director shall cause an inspection of the structure, unless the data, records and inspection
926 reports on file with the board are found adequate to determine if the complaint is valid.
927

928 B. If the director finds that an unsafe condition exists, the director shall proceed under the
929 provisions of §§10.1-608 and 10.1-609 of the Code of Virginia to render the extant
930 condition safe.

931 Statutory Authority: §10.1-605 of the Code of Virginia.

932 Historical Notes: Derived from VR625-01-00 §4.6, eff. February 1, 1989.
933

934 **Part V: Design Requirements**

935 4VAC50-20-240. Design of structures.

936
937
938 A. The owner shall complete all necessary investigations prior to submitting the design
939 report. The scope and degree of precision required is a matter of engineering judgment
940 based on the complexities of the site and the hazard potential classification of the
941 proposed structure.
942

943
944 B. Surveys shall be made with sufficient accuracy to locate the proposed construction site
945 and to define the total volume of storage in the impoundment. Locations of center lines
946 and other horizontal and vertical controls shall be shown on a map of the site. The area
947 downstream and upstream from the proposed impounding structure shall be investigated
948 in order to delineate the areas and extent of potential damage in case of failure or
949 backwater due to flooding.
950

951 C. The drainage area shall be determined. Present, projected and potential future land-use
952 conditions shall be considered in determining the runoff characteristics of the drainage
953 area. The most severe of these conditions shall be included in the design calculations
954 which shall be submitted as part of the design report.
955

956 D. The geotechnical engineering investigation shall consist of borings, test pits and other
957 subsurface explorations necessary to adequately define the existing conditions. The
958 investigations shall be performed so as to define the soil, rock and ground water
959 conditions.
960

961 E. All construction materials shall be adequately selected so as to ensure that their
962 properties meet design criteria. If on-site materials are to be utilized, they shall be located
963 and determined to be adequate in quantity and quality.
964

965 Statutory Authority: §10.1-605 of the Code of Virginia.

966 Historical Notes: Derived from VR625-01-00 §5.1, eff. February 1, 1989.
967

968 4VAC50-20-250. Design flood.

969

970 The minimum design flood to be utilized in impounding structure evaluation, design,
971 construction, operation and maintenance shall be commensurate with the size and hazard
972 potential of the particular impounding structure as determined in 4VAC50-20-50 and
973 Table 1. Competent, experienced, ~~professional~~ engineering judgment by a licensed
974 professional engineer shall be used in applying those design and evaluation procedures
975 referenced in 4VAC50-20-320 of this chapter.

976

977 Statutory Authority: §10.1-605 of the Code of Virginia.

978 Historical Notes: Derived from VR625-01-00 §5.2, eff. February 1, 1989.

979

980 4VAC50-20-260. Emergency spillway design.

981

982 A. Every impounding structure shall have a spillway system with adequate capacity to
983 discharge the design flood without endangering the safety of the impounding structure.

984

985 B. An emergency spillway shall be required.

986

987 C. Vegetated earth or an unlined emergency spillway may be approved when the
988 applicant demonstrates that it will pass the spillway design flood without jeopardizing the
989 safety of the impounding structure.

990

991 D. Lined emergency spillways shall include design criteria calculations, plans and
992 specifications for open channel, drop, ogee and chute spillways that include crest
993 structures, walls, panel lining and miscellaneous details. All joints shall be reasonably
994 water-tight and placed on a foundation capable of sustaining applied loads without undue
995 deformation. Provision shall be made for handling leakage from the channel or under
996 seepage from the foundation which might adversely affect the structural integrity and
997 structural stability of the impounding structure.

998

999 Statutory Authority: §10.1-605 of the Code of Virginia.

1000 Historical Notes: Derived from VR625-01-00 §5.3, eff. February 1, 1989.

1001

1002 4VAC50-20-270. Principal spillways and outlet works.

1003

1004 A. It will be assumed that principal spillways and regulating outlets provided for special
1005 functions will operate to normal design discharge capabilities during the spillway design
1006 flood, provided appropriate analyses show:

1007

1008 1. That control gates and structures are suitably designed to operate reliably under
1009 maximum heads for durations likely to be involved and risks of blockage by
1010 debris are minimal;

1011

- 1012 2. That access roads and passages to gate regulating controls would be safely
1013 passable by operating personnel under spillway design flood conditions; and
1014
1015 3. That there are no other substantial reasons for concluding that outlets would not
1016 operate safely to fill design capacity during the spillway design flood.
1017

1018 B. If there are reasons to doubt that any of the above basic requirements might not be
1019 adequately met under spillway design flood conditions, the "dependable" discharge
1020 capabilities of regulating outlets shall be assumed to be less than 100% of design
1021 capabilities, generally as outlined in the following subsections C through G of this
1022 section.
1023

1024 C. Any limitations in safe operating heads, maximum velocities to be permitted through
1025 structures or approach channels, or other design limitations shall be observed in
1026 establishing "dependable" discharge rating curves to be used in routing the spillway
1027 design flood hydrograph through the reservoir.
1028

1029 D. If intakes to regulating outlets are likely to be exposed to dangerous quantities of
1030 floating ~~drift~~ debris, sediment depositions or ice hazards prior to or during major floods,
1031 the dependable discharge capability during the spillway design flood shall be assumed to
1032 be zero.
1033

1034 E. If access roads or structural passages to operating towers or controls are likely to be
1035 flooded or otherwise unusable during the spillway design flood, the dependable discharge
1036 capability of regulating outlets will be assumed to be zero for those period of time during
1037 which such conditions might exist.
1038

1039 F. Any deficiencies in discharge performance likely to result from delays in the operation
1040 of gates before attendants could be reasonably expected to reach the control for in
1041 estimating "dependable" discharge capabilities to be assumed in routing the spillway
1042 design flood through reservoir. Reports on design studies shall indicate the allowances
1043 made for possible delays in initiating gate operations. Normally, for projects located in
1044 small basins, where critical spillway design flood inflows may occur within several hours
1045 after intense precipitation, outflows through any regulating outlets that must be opened
1046 after the flood begins shall be assumed to be zero for an appropriate period of time
1047 subsequent to the beginning of intense rainfall.
1048

1049 G. All gates, valves, conduits and concrete channel outlets shall be designed and
1050 constructed to prevent significant erosion or damage to the impounding structure or to the
1051 downstream outlet or channel.
1052

1053 Statutory Authority: §10.1-605 of the Code of Virginia.
1054 Historical Notes: Derived from VR625-01-00 §5.4, eff. February 1, 1989.

1055

1056 4VAC50-20-280. Drain requirements.

1057

1058 All new impounding structures regardless of their hazard potential classification, shall
1059 include a device to permit draining of the impoundment within a reasonable period of
1060 time as determined by the owner's licensed professional engineer, subject to approval by
1061 the director.

1062

1063 Statutory Authority: §10.1-605 of the Code of Virginia.

1064 Historical Notes: Derived from VR625-01-00 §5.5, eff. February 1, 1989.

1065

1066 4VAC50-20-290. Life of the impounding structure.

1067

1068 Components of the impounding structure, the impoundment, the outlet works, drain
1069 system and appurtenances shall be durable in keeping with the design and planned life of
1070 the impounding structure.

1071

1072 Statutory Authority: §10.1-605 of the Code of Virginia.

1073 Historical Notes: Derived from VR625-01-00 §5.6, eff. February 1, 1989.

1074

1075 4VAC50-20-300. Additional design requirements.

1076

1077 A. Flood routings shall start at or above the elevation of the crest of the lowest ungated
1078 outlet.

1079

1080 B. All elements of the impounding structure and impoundments shall conform to sound
1081 engineering practice. Safety factors, design standards and design references that are used
1082 shall be included with the design report.

1083

1084 C. Inspection devices may be required by the director for use by inspectors, owners or the
1085 director in conducting inspections in the interest of structural integrity during and after
1086 completion of construction and during the life of the impounding structure.

1087

1088 Statutory Authority: §10.1-605 of the Code of Virginia.

1089 Historical Notes: Derived from VR625-01-00 §5.7, eff. February 1, 1989.

1090

1091 4VAC50-20-310. Plans and specifications.

1092

1093 The plans and specifications for a proposed impounding structure shall consist of a
1094 detailed engineering design report that includes engineering drawings and specifications,
1095 with the following as a minimum:

1096

1097 1. The name of the project; the name of the owner; classification of the
1098 impounding structure as set forth in this chapter; designated access to the project
1099 and the location with respect to highways, roads, streams and existing

1100 impounding structures and impoundments that would affect or be affected by the
1101 proposed impounding structure.

1102
1103 2. Cross-sections, profiles, logs of test borings, laboratory and in situ test data,
1104 drawings of principal and emergency spillways and other additional drawings in
1105 sufficient detail to indicate clearly the extent and complexity of the work to be
1106 performed.

1107
1108 3. The technical provisions, as may be required to describe the methods of the
1109 construction and construction quality control for the project.

1110
1111 4. Special provisions, as may be required to describe technical provisions needed
1112 to ensure that the impounding structure is constructed according to the approved
1113 plans and specifications.

1114

1115 Statutory Authority: §10.1-605 of the Code of Virginia.
1116 Historical Notes: Derived from VR625-01-00 §5.8, eff. February 1, 1989.

1117

1118 4VAC50-20-320. Acceptable design procedures and references.

1119

1120 The following are acceptable as design procedures and references:

1121

1122 1. The design procedures, manuals and criteria used by the United States Army
1123 Corps of Engineers.

1124

1125 2. The design procedures, manuals and criteria used by the United States
1126 Department of Agriculture, Natural Resources Conservation Service.

1127

1128 3. The design procedures, manuals and criteria used by the United States
1129 Department of the Interior, Bureau of Reclamation.

1130

1131 4. The design procedures, manuals and criteria used by the United States
1132 Department of Commerce, National Weather Service.

1133

1134 5. Other design procedures, manuals and criteria that are accepted as current,
1135 sound engineering practices, as approved by the director prior to the design of the
1136 impounding structure.

1137

1138 Statutory Authority: §10.1-605 of the Code of Virginia.
1139 Historical Notes: Derived from VR625-01-00 §5.9, eff. February 1, 1989; Amended, Virginia Register Volume 18,
1140 Issue 14, eff. July 1, 2002.

1141 Effect of Amendment: The July 1, 2002 amendment, in paragraph 2, changed "Soil" to "Natural Resources" before
1142 "Conservation"; and, in paragraph 3, changed "or Interior" to "of the Interior".

1143

FORMS

- 1144
1145
1146 Dam Owner's Annual Inspection Form, DCR 199-098 (rev. 12/01).
1147
1148 Operation and Maintenance Application Class I, II and III Impounding Structures, DCR
1149 199-099 (rev. 12/01).
1150
1151 As-Built Report for Class I, II and III Impounding Structures, DCR 199-100 (rev. 12/01).
1152
1153 Design Report for the Construction/Alteration of Impounding Structures, DCR 199-101
1154 (rev. 12/01).
1155
1156 ~~Emergency Action Plan for Class I, Class II and Class III Impounding Structures, DCR~~
1157 ~~199-103 (rev. 12/01).~~
1158
1159 Inventory Report for Class III and Class IV Impounding Structures, DCR 199-104 (rev.
1160 12/01).
1161
1162 Reinspection Report for Class I and II Impounding Structures, DCR 199-105 (rev.
1163 12/01).
1164
1165 Agricultural Certification for Impounding Structures, DCR 199-106 (rev. 12/01).
1166
1167 Transfer Application for Impounding Structures, DCR 199-107 (rev. 12/01).
1168
1169
1170
1171
1172 Spillway Flow Reduction Parking Lot Items
1173 Full scale exercise (every 2 years) and functional exercise (every 6 years) might be part of a
1174 reduction process.
1175 Inundation maps updated more frequently
1176 Functioning I-Flow System or other observation system
1177 Proactive – Inundation maps driving future zoning
1178 DCR in-depth review of the EAP require \$\$\$'s
1179 Automated warning/ notification system
1180
1181 Functional and full scale exercises shall be considered comprehensive exercises and shall only be
1182 required pursuant to section xxxx (spillway design reduction strategies).

Attachment #2

Summary of State Dam Safety Regulations

June 13, 2006

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Virginia

TABLE 1--Impounding Structure Regulations

Class of Dam	Hazard Potential If Impounding Structure Fails	SIZE CLASSIFICATION		Spillway Design Flood (SDF) ^b
		Maximum Capacity (Ac-Ft) ^a	Height(Ft) ^a	
I	Probable Loss of Life; Excessive Economic Loss	Large $\geq 50,000$	≥ 100	PMF ^c
		Medium $\geq 1,000$ & $< 50,000$	≥ 40 & < 100	PMF
		Small ≥ 50 & $< 1,000$	≥ 25 & < 40	1/2 PMF to PMF
II	Possible Loss of Life; Appreciable Economic Loss	Large $\geq 50,000$	≥ 100	PMF
		Medium $\geq 1,000$ & $< 50,000$	≥ 40 & < 100	1/2 PMF to PMF
		Small ≥ 50 & $< 1,000$	≥ 25 & < 40	100-YR to 1/2 PMF
III	No Loss of Life Expected; Minimal Economic Loss	Large $\geq 50,000$	≥ 100	1/2 PMF to PMF
		Medium $\geq 1,000$ & $< 50,000$	≥ 40 & < 100	100-YR to 1/2 PMF
		Small ≥ 50 & $< 1,000$	≥ 25 & < 40	50-YR ^d to 100-YR ^e
IV	No Loss of Life Expected; No Economic Loss to Others	≥ 50 (non-agricultural) ≥ 100 (agricultural)	≥ 25 (both)	50-YR to 100-YR

North Carolina

Category	Potential Loss of Life	Potential for Damage	Normal Pool Storage	Height	Inflow Design Flood
C (High)	Loss of human life * (probable loss of 1 or more human lives) * Probable loss of human life due to breached roadway or bridge on or below the dam (250 vehicles per day at 1000 ft. visibility; 100 vehicles per day at 500 ft. visibility; 25 vehicles per day at 200 ft visibility)	Economic damage (more than \$200,000)	Very Large > 50,000 Large > 7,500 & <50,000 Medium > 750 & <7,500 Small < 750	> 100 > 50 & < 100 > 35 & < 50 < 35	PMP 3/4 PMP 1/2 PMP 1/3 PMP
B (Intermediate)		Damage to highways, interruption of service (25 to less than 250 vehicles per day) Economic Damage (\$30,000 to less than \$200,000)	Very Large > 50,000 Large > 7,500 & <50,000 Medium > 750 & <7,500 Small < 750	> 100 > 50 & < 100 > 35 & < 50 < 35	3/4 PMP 1/2 PMP 1/3 PMP 100-YR
A (Low)		Interruption of road service, low volume roads (less than 25 vehicles per day) Economic Damage (Less than \$30,000)	Very Large > 50,000 Large > 7,500 & <50,000 Medium > 750 & <7,500 Small < 750	> 100 > 50 & < 100 > 35 & < 50 < 35	1/2 PMP 1/3 PMP 100-YR 50-YR

Cost of dam repair and loss of services should be included in economic loss estimate if the dam is a publicly owned utility, such as municipal water supply dam.

It is recognized that the relationships between valley slope and width, total reservoir storage, drainage area, other hydrologic factors, and specific cultural features have a critical bearing on determining the safe spillway design flood. Rational selection of a safe spillway design flood for specific site conditions based on quantitative analysis is acceptable. The spillway should be sized so that the increased downstream damage resulting from overtopping failure of the dam would not be significant as compared with the damage caused by the flood in the absence of dam overtopping failure.

Maryland

Category	Potential Loss of Life	Potential for Damage	Normal Pool Storage	Height	Inflow Design Flood
I (high)	probable	Serious damage to residential, industrial or commercial buildings, public roads or RR	20,000 ac-ft or more	50 ft or more	PMF
II (significant)	Small possibility	Located in predominantly rural or agricultural areas where failure may cause damage to isolated residence or cause interruption of use or service of public utilities or roads. Damage is within the financial capability of owner to repair.	Greater than 1000 ac-ft and less than 20,000 ac-ft	Greater than 25 ft and less than 50 ft	The inflow design flood shall be the standard project flood or the largest flood of record, whichever is greater.
III (low)	Very unlikely	Damage is of same magnitude as cost of dam and within financial capability of owner to repair	Less than 1000 ac-ft	Less than 25 ft	The inflow design flood shall be one having a recurrence interval of once in 100 years or longer
IV			Less than 100 ac-ft	Less than 15 ft	Shall be as defined in USDA, Natural Resource Conservation Service, Maryland Conservation Practice, Standard Pond Code 378 (January, 2000)

Inflow Design Flood. The inflow design flood for Category I dams shall be the probable maximum flood. For Category II dams the inflow design flood shall be the standard project flood or the largest flood of record, whichever is greater. For Category III dams the inflow design flood shall be one having a recurrence interval of once in 100 years or longer. For Category IV dams the inflow design flood shall be as defined in USDA, Natural Resource Conservation Service, Maryland Conservation Practice, Standard Pond Code 378 (January, 2000), which is incorporated by reference in COMAR 26.17.02.01-1B(2). Criteria shall be provided or approved by the Administration for each of the above inflow design floods.

Category IV is reserved for those structures which have a contributing drainage area of less than 1 square mile (640 acres), and a normal depth of water less than 15 feet above the original stream bed, and a normal surface area less than 12 acres

Dams qualifying for the Category III classification may be classed in Category IV, if all of the requirements of Environment Article, §5-503(b), Annotated Code of Maryland, are met with the exception of §5-503(b)(1).

West Virginia

twenty-five (25) feet or more in height and can impound fifteen (15) acre-feet or more of water; or six (6) feet or more in height and which does or can impound fifty (50) acre-feet or more of water.

Category	Potential Loss of Life	Potential for Damage	Normal Pool Storage	Height	Inflow Design Flood
1 (high)	This classification must be used if failure may result in the loss of human life.	major damage to dwellings, commercial or industrial buildings, main railroads, important public utilities, or where a high risk highway may be affected or damaged			probable maximum precipitation of six (6) hours in duration [The design precipitation may be reduced based on Risk Assessment but in no case to less than seventy percent (70%) of the PMP.]
2 (significant)	unlikely	minor damage to dwellings, commercial or industrial buildings, important public utilities, main railroads, or cause major damage to unoccupied buildings, or where a low risk highway may be affected or damaged.			shall be designed for fifty percent (50%) of a probable maximum precipitation of six (6) hours duration [The design precipitation may be reduced based on Risk Assessment but in no case to less than twenty-five percent (25%) of the PMP.]
3 (low)	unlikely	only a loss of the dam itself and a loss of property use, such as use of related roads, with little additional damage to adjacent property. Those dams located in rural or agricultural areas where failure may cause minor damage to nonresidential and normally unoccupied buildings, or rural or agricultural land.	< 400 acre -ft	< 40 ft	shall be designed for twenty-five percent (25%) of a probable maximum precipitation of six (6) hours in duration [The design precipitation may be reduced based on Risk Assessment but in no case to less than a P100 rainfall of six (6) hours in duration.]
4 (negligible)	no potential for loss of human life	no potential for property damage and no potential for significant harm to the environment			shall be designed for a P100 rainfall of six (6) hours in duration

An impoundment exceeding forty (40) feet in height or four hundred (400) acre-feet storage volume shall not be classified as a Class 3 dam.

Pennsylvania

Category	Potential Loss of Life	Potential for Damage	Normal Pool Storage	Height	Inflow Design Flood
1	Substantial	Excessive (extensive residential, commercial, agricultural and substantial public inconvenience)	A ≥ 50,000 B > 1,000 & <50,000 C ≤ 1,000	A ≥ 100 B > 40 & < 100 C ≤ 40	PMF PMF 1/2 PMF to PMF
2	Few (no rural communities or urban developments and no more than a small number of habitable structures)	Appreciable (damage to private or public property and short duration public inconvenience)	A ≥ 50,000 B > 1,000 & <50,000 C ≤ 1,000	A ≥ 100 B > 40 & < 100 C ≤ 40	PMF 1/2 PMF to PMF 100 year to 1/2 PMF
3	None expected (no permanent structure for human habitation)	Minimal (undeveloped or occasional structures with no significant effect on public inconvenience)	A ≥ 50,000 B > 1,000 & <50,000 C ≤ 1,000	A ≥ 100 B > 40 & < 100 C ≤ 40	1/2 PMF to PMF 100 year to 1/2 PMF 50 year to 100 year frequency

Size classification may be determined by either storage or height of structure, whichever gives the higher category.

The design flood is intended to represent the largest flood that need be considered in the evaluation of a given project. When a range of design flood is indicated, the magnitude that most closely relates to the size and hazard potential shall be selected. Design flood criteria shall be as indicated in the following table:

The Department may, in its discretion, require consideration of a minimum design flood for a class of dams or reservoirs in excess of that set forth in subsection when it can be demonstrated that the design flood requirement is necessary and appropriate to provide for the integrity of the dam or reservoir and to protect life and property with an adequate margin of safety.

The Department may, in its discretion, consider a reduced design flood for a class of dams or reservoirs when it can be demonstrated that the design flood provides for the integrity of the dam or reservoir and protects life and property with an adequate margin of safety.

Kentucky

Category	Potential Loss of Life	Potential for Damage	Normal Pool Storage	Height	Inflow Design Flood
C (high)	This classification must be used if failure would cause probable loss of human life.	failure would cause serious damage to homes, commercial buildings, utilities, highways or railroads	fifty acre-feet or more	twenty-five feet or more	Class (C) $P_C = PMP$
B (moderate)	loss of life is not envisioned	failure would cause significant damage to property and project operation Such structures will generally be located in predominantly rural agricultural areas where failures may damage isolated homes, main highways or major railroads, or cause interruption of use or service of relatively important public utilities.	fifty acre-feet or more	twenty-five feet or more	Class (B) $P_B = P_{100} + 0.40 \times (PMP - P_{100})$
A (low)		failure would result in loss of the structure itself, but little or no additional damage to other property Such structures will generally be located in rural or agricultural areas where failure may damage farm buildings other than residences, agricultural lands, or county roads.	fifty acre-feet or more	twenty-five feet or more	

The responsible engineer shall determine the classification of the proposed structure after considering the characteristics of the valley below the site and probable future development.

Establishment of minimum criteria does not preclude provisions for greater safety when deemed necessary in the judgment of the engineer. Considerations other than those mentioned in the above classifications may make it desirable to exceed the established minimum criteria. A statement of the classification established by the responsible engineer shall be clearly shown on the first sheet of the plans.

In which P denotes 6-hour design rainfall, P100 refers to 6-hour, 100-year precipitation, and PMP represents 6-hour Probable Maximum Precipitation.

The establishment of the above criteria does not eliminate the need for sound engineering judgment but only establishes the lowest limit of design considered acceptable.

It is the responsibility of the design engineer to classify the structure and to determine if the design requirements are in excess of the minimum.

Tennessee

Category	Potential Loss of Life	Potential for Damage	Normal Pool Storage	Height	Inflow Design Flood
1 (high)	failure would probably result in loss of human life	failure would probably result in excessive economic loss due to damage of downstream properties; excessive economic loss, public hazard, or public inconvenience due to loss of impoundment and/or damage to roads or any public or private utilities	Large $\geq 50,000$ Intermediate 1,000 to 50,000 Small 30 to 999	≥ 100 41 to 100 20 to 40	Old PMP PMP 1/2 PMP New PMP PMP 1/2 PMP
2 (significant)	Chances of loss of life would be possible but remote	failure may damage downstream private or public property, but such damage would be relatively minor and within the general financial capabilities of the dam owner. Public hazard or inconvenience due to loss of roads or any public or private utilities would be minor and of short duration.	Large $\geq 50,000$ Intermediate 1,000 to 50,000 Small 30 to 999	≥ 100 41 to 100 20 to 40	Old PMP 1/2 PMP 1/3 PMP New PMP PMP 1/2 PMP
3 (low)	No loss of human life would be expected	failure may damage uninhabitable structures or land but such damage would probably be confined to the dam owner's property.	Large $\geq 50,000$ Intermediate 1,000 to 50,000 Small 30 to 999	≥ 100 41 to 100 20 to 40	Old 1/2 PMP 1/3 PMP 100 year New PMP PMP 1/2 PMP

All dams shall have an emergency spillway system with capacity to pass a flow resulting from a 6-hour design storm indicated in the minimum design storm criteria for the size corresponding to the dam [Marked as new in the table]. Any new dam constructed between October 3, 1987, and February 19, 2001, shall be required to pass the Freeboard Design Storm specified in subparagraph 1200-5-7-.06(3)(b) [Marked old in table]. However, if the applicant's engineer provides calculations, designs, and plans to show that the design flow can be stored, passed through, or passed over the dam without failure occurring, or if he can successfully demonstrate to the Commissioner that the dam is a safe structure and can certify that the dam is sufficient to protect against probable loss of human life downstream, said dam design may be approved by the Commissioner. The establishment of the minimum design storm criteria does not eliminate the need for sound engineering judgment but only establishes the lowest limit of design considered acceptable.

New Jersey

Category	Potential Loss of Life	Potential for Damage	Normal Pool Storage	Height	Inflow Design Flood
1 (high)	failure of which may cause the probable loss of life. The existence of normally occupied homes in the area that are susceptible to significant damage in the event of a dam failure will be assumed to mean "probable loss of life".	failure of which may cause extensive property damage. Extensive property damage means the destructive loss of industrial or commercial facilities, essential public utilities, main highways, railroads or bridges. A dam may be classified as having a high hazard potential based solely on high projected economic loss. Recreational facilities below a dam, such as a campground or recreation area, may be sufficient reason to classify a dam as having a high hazard potential.			PMP
2 (significant)	loss of human life is not envisioned	failure may cause significant damage to property and project operation. This classification applies to predominantly rural, agricultural areas, where dam failure may damage isolated homes, major highways or railroads or cause interruption of service of relatively important public utilities.			1/2 PMP
3 (low)		failure of which would cause loss of the dam itself but little or no additional damage to other property. This classification applies to rural or agricultural areas where failure may damage farm buildings other than residences, agricultural lands or non-major roads.			24 hour 100 year frequency, Type III storm*
4 (small)			This classification includes any project which impounds less than 15 acre-feet of water to the top of dam, has less than 15 feet height-of-dam and which has a drainage area above the dam of 150 acres or less in extent.		24 hour 100 year frequency, Type III storm plus 50%*

The Department will use the following guidelines to classify dams according to hazard. Probable future development of the area downstream from the dam which might be affected by its failure will be considered in determining the hazard classification. The Department may, in its discretion, change the hazard class of any proposed or existing dam.

No dam may be included in Class IV if it meets the criteria for Class I or II. Any applicant may request consideration as a Class III dam upon submission of a positive report and demonstration proving low hazard.

South Carolina

Category	Potential Loss of Life	Potential for Damage	Normal Pool Storage	Height	Inflow Design Flood
I (High)	failure will likely cause loss of life	failure will likely cause serious damage to homes, industrial and commercial facilities, important public utilities, main highways or railroads	Large $\geq 50,000$ Intermediate $\geq 1,000$ & $< 50,000$ Small ≥ 50 & $< 1,000$ Very Small < 50	≥ 100 ≥ 40 & < 100 ≥ 25 & < 40 < 25	PMF PMF 1/2 PMF to PMF 100-yr to 1/2 PMF
II (Significant)	failure will not likely cause loss of life	failure may damage homes, industrial and commercial facilities, secondary highways or railroads or cause interruption of use or service of relatively important public utilities	Large $\geq 50,000$ Intermediate $\geq 1,000$ & $< 50,000$ Small ≥ 50 & $< 1,000$ Very Small < 50	≥ 100 ≥ 40 & < 100 ≥ 25 & < 40 < 25	PMF 1/2 PMF to PMF 100 year to 1/2 PMF
III (Low)	loss of life is not expected	failure may cause minimal property damage to others	Large $\geq 50,000$ Intermediate $\geq 1,000$ & $< 50,000$ Small ≥ 50 & $< 1,000$ Very Small < 50	≥ 100 ≥ 40 & < 100 ≥ 25 & < 40 < 25	1/2 PMF to PMF 100 year to 1/2 PMF 50 to 100-yr frequency

Georgia

Category	Potential Loss of Life	Potential for Damage	Normal Pool Storage	Height	Inflow Design Flood
I	failure would result in probable loss of human life	Situations constituting "probable loss of life" are those situations involving frequently occupied structures or facilities, including, but not limited to, residences, commercial and manufacturing facilities, schools and churches.	Very Large $\geq 50,000$ Large $\geq 1,000$ & $< 50,000$ Medium ≥ 500 & $< 1,000$ Small < 500	≥ 100 ≥ 35 & < 100 ≥ 25 & < 35 < 25	PMP .50 PMP .333 PMP .25 PMP
II	failure would not expect to result in probable loss of human life		Not subject to regulation		

Based on visual inspection and detailed hydrologic and hydraulic evaluation, including documentation of completed design and construction procedures, up to 10 percent lower requirement (22.5, 30, 45, 90) may be accepted on existing PL566 (including RC&D structures) and PL 534 Project Dams at the discretion of the Director, provided the project is in an acceptable state of maintenance. The design storm may be reduced on existing dams if the applicant's engineer can successfully demonstrate to the Director, by engineering analysis, that the dam is sufficient to protect against probable loss of human life downstream at a lesser design storm. Earth emergency spillways shall not function until the 50-year storm.

"PMP" means probable maximum precipitation as determined by the United States Weather Service to be the greatest amount of rainfall of a six-hour duration which would be expected for a given location.

The word 'dam' shall not include: iv) Any dam classified by the director as a category II dam pursuant to Code Section 12-5-375, except that such category II dams shall be subject to the provisions of this part for the purposes of said Code Section 12-5-375 and for the purposes of subsection (b) of Code Section 12-5-376;

Massachusetts

Category	Potential Loss of Life	Potential for Damage	Normal Pool Storage	Height	Inflow Design Flood
I (High)	failure will likely cause loss of life	Dams located where failure will likely cause serious damage to home(s), industrial or commercial facilities, important public utilities, main highway(s) or railroad(s).	Large $\geq 1,000$ Intermediate ≥ 50 & $<1,000$ Small ≥ 15 & <50 Non-jurisdictional not in excess of 15 regardless of height	≥ 40 ≥ 15 & < 40 ≥ 6 & < 15 not in excess of six regardless of storage capacity	<u>Old</u> 1/2 PMF 1/2 PMF 500 year <u>New</u> PMF PMF PMF
II (Significant)	failure may cause loss of life	failure may cause damage home(s), industrial or commercial facilities, secondary highway(s) or railroad(s) or cause interruption of use or service of relatively important facilities.	Large $\geq 1,000$ Intermediate ≥ 50 & $<1,000$ Small ≥ 15 & <50 Non-jurisdictional not in excess of 15 regardless of height	≥ 40 ≥ 15 & < 40 ≥ 6 & < 15 not in excess of six regardless of storage capacity	<u>Old</u> 500 year 500 year 100 year <u>New</u> 1/2 PMF 500 year 500 year
III (Low)	loss of life is not expected	failure may cause minimal property damage to others	Large $\geq 1,000$ Intermediate ≥ 50 & $<1,000$ Small ≥ 15 & <50 Non-jurisdictional not in excess of 15 regardless of height	≥ 40 ≥ 15 & < 40 ≥ 6 & < 15 not in excess of six regardless of storage capacity	<u>Old</u> 100 year 50 year 50 year <u>New</u> 100 year 100 year 100 year

The spillway system shall have a capacity to pass a flow resulting from a design storm as indicated in the following table, unless the applicant provides calculations, designs and plans to show that the design flow can be stored, passed through, or passed over the dam without failure occurring.

Washington

Category	Potential Loss of Life	Potential for Damage	Environmental Damages	Normal Pool Storage	Height	Design Step
High – 1A	More than 300	Extreme. More than 100 inhabited structures. Highly developed, densely populated suburban or urban area with associated industry, property, transportation and community life line features.	Severe water quality degradation potential from reservoir contents and long term effects on aquatic and human life.		Large ≥ 50 Intermediate ≥ 15 & < 50 Small < 15	8 (1 chance in 1 million)
High – 1B	31 - 300	Extreme. 11 to 100 inhabited structures. Medium density suburban or urban area with associated industry, property and transportation features.	Severe water quality degradation potential from reservoir contents and long term effects on aquatic and human life.			4-8
High – 1C	7 to 30	Major. 3 to 10 inhabited structures. Low density suburban area with some industry and work sites. Primary highways and rail lines.	Severe water quality degradation potential from reservoir contents and long term effects on aquatic and human life.			3-6
Significant - 2	1 to 6	Appreciable. 1 or 2 inhabited structures. Notable agriculture or work sites. Secondary highway and/or rail lines.	Limited water quality degradation from reservoir contents and only short term consequences.			3-4
Low - 3	0	Minimal. No inhabited structures. Limited agricultural development.	No deleterious materials in the reservoir contents.			1-2 (1 = 1 chance of 500 of being exceeded in any given year)

Idaho

Category	Potential Loss of Life	Potential for Damage	Normal Pool Storage	Height	Inflow Design Flood
High	Urban development, or any permanent structure for human habitation which are potentially inundated with flood water at a depth of more than 2 ft. or at a velocity of more than 2 ft. per second.	Major damage to land, crops, agricultural, commercial or industrial facilities, loss of use and/or damage to transportation, utilities or other public facilities or values.	Large $\geq 4,000$ Intermediate ≥ 100 & $<4,000$ Small < 100	≥ 40 > 20 & < 40 ≤ 20	PMF 1/2 PMF 100 yr
Significant	No concentrated urban development, 1 or more permanent structures for human habitation which are potentially inundated with flood water at a depth of 2 ft. or less or at a velocity of 2 ft. per second or less.	Significant damage to land, crops, agricultural, commercial or industrial facilities, loss of use and/or damage to transportation, utilities or other public facilities or values.	Large $\geq 4,000$ Intermediate ≥ 100 & $<4,000$ Small < 100	≥ 40 > 20 & < 40 ≤ 20	.5 PMF 500 yr 100 yr
Low	No permanent structures for human habitation.	Minor damage to land, crops, agricultural, commercial or industrial facilities, transportation, utilities or other public facilities or values	Large $\geq 4,000$ Intermediate ≥ 100 & $<4,000$ Small < 100	≥ 40 > 20 & < 40 ≤ 20	500 yr 100 yr 50 yr

The inflow design flood(s) indicated in the table include specific frequency floods (2%/50yr, 1%/100 yr.) expressed in terms of exceedance with a probability the flood will be equaled or exceeded in any given year (a fifty (50) year flood has a two percent (2%) chance of occurring in any given year and a one hundred (100) year flood has a one percent (1%) chance of occurring in any given year); or PMF - probable maximum flood, which may be expected from the most severe combination of meteorologic and hydrologic conditions that are reasonably possible in the region. The PMF is derived from the probable maximum precipitation (PMP) which is the greatest theoretical depth of precipitation for a given duration that is physically possible over a particular drainage area at a certain time of year.

Arkansas

Category	Potential Loss of Life	Potential for Damage	Normal Pool Storage	Height	Inflow Design Flood
high	YES	Excessive (Extensive public, industrial, commercial, or agricultural development); over \$500,000.	Large $\geq 50,000$ Intermediate $> 1,000$ & $< 50,000$ Small 50 to 1000	≥ 100 > 40 & < 100 25 to 40	PMF PMF .5 PMF to PMF
significant	NO	Appreciable (Significant structures, industrial, or commercial development, or cropland); \$100,000 to \$500,000.	Large $\geq 50,000$ Intermediate $> 1,000$ & $< 50,000$ Small 50 to 1000	≥ 100 > 40 & < 100 25 to 40	PMF .5 PMF to PMF .25 PMF to .5 PMF
low	NO	Minimal (No significant structures; pastures, woodland, or largely undeveloped land); less than \$100,000.	Large $\geq 50,000$ Intermediate $> 1,000$ & $< 50,000$ Small 50 to 1000	≥ 100 > 40 & < 100 25 to 40	.5 PMF to .75 PMF .25 PMF to .5 PMF .25 PMF

Dams meeting either of the following criteria are not subject to rules contained in this title, unless Section 701.5 of this title is successfully invoked.

- A. Dams with height less than 25 feet.
- B. Dams with normal storage less than 50 acre-feet.
- C. Dams with crest elevations below the ordinary high water mark of the stream at that location.

All dams will be classified or reclassified as required to assure appropriate safety considerations. Hazard classification shall be based on the more stringent of either potential loss of human life or economic loss in accordance with Table 2 of this section. If doubt exists concerning classification, the more hazardous category must be selected.

Loss of human life is based upon presence of habitable structures.

The minimum hydrologic criteria may be reduced if properly prepared dam breach analyses show that dam failure during the SDF would cause an increase in flood level of one foot or less at, and downstream of, the first habitable structure or financially significant development.

Where SDF ranges are given, the spillway design flood shall be determined by straight line interpolation, based upon the effective height of dam or maximum storage, whichever computed SDF is greater.

Arizona

Category	Potential Loss of Life	Potential for Damage	Normal Pool Storage	Height	Inflow Design Flood
high	Probable - One or more expected	Low to high (not necessary for this classification)	Large $\geq 50,000$ Intermediate $> 1,000$ & $< 50,000$ Small 50 to 1000	≥ 100 > 40 & < 100 25 to 40	.5 PMF to PMF .5 PMF to PMF .5 PMF to PMF
significant	None expected	Low to high	Large $\geq 50,000$ Intermediate $> 1,000$ & $< 50,000$ Small 50 to 1000	≥ 100 > 40 & < 100 25 to 40	.5 PMF .5 PMF .25 PMF
low	None expected	Low	Large $\geq 50,000$ Intermediate $> 1,000$ & $< 50,000$ Small 50 to 1000	≥ 100 > 40 & < 100 25 to 40	.25 PMF .25 PMF .25 PMF
very low	None expected	Economic and lifeline losses limited to owner's property or 100-year floodplain. Very low intangible losses identified.	Large $\geq 50,000$ Intermediate $> 1,000$ & $< 50,000$ Small 50 to 1000	≥ 100 > 40 & < 100 25 to 40	100 yr 100 yr 100 yr

The Department shall base hazard potential classification on an evaluation of the probable present and future incremental adverse consequences that would result from the release of water or stored contents due to failure or improper operation of the dam or appurtenances, regard-less of the condition of the dam. The evaluation shall include land use zoning and development projected for the affected area over the 10 year period following classification of the dam. The Department considers all of the following factors in hazard potential classification: probable loss of human life, economic and lifeline losses, and intangible losses identified and evaluated by a public resource management or protection agency.

- a. The Department bases the probable incremental loss of human life determination primarily on the number of permanent structures for human habitation that would be impacted in the event of failure or improper operation of a dam. The Department considers loss of human life unlikely if:
 - i. Persons are only temporarily in the potential inundation area;
 - ii. There are no residences or overnight campsites; and
 - iii. The owner has control of access to the potential inundation area and provides an emergency action plan with a process for warning in the event of a dam failure or improper operation of a dam.
- b. The Department bases the probable economic, life-line, and intangible loss determinations on the property losses, interruptions of services, and intangible losses that would be likely to result from failure or improper operation of a dam.

The owner of a dam shall demonstrate that a spillway discharge would not result in incremental adverse consequences. In determining whether a spillway discharge of a dam would result in incremental adverse consequences, the Director shall evaluate whether the owner has taken any or all of the following actions: issuing public notice to downstream property owners, complying with flood insurance requirements, adopting emergency action plans, conducting mock flood drills, acquiring flow easements or other acquisitions of real property, or other actions appropriate to safeguard the dam site and flood channel